









Foreword

[Photo to be added, pending validation]

Malawi has committed to achieving "Sustainable Energy for All", as enshrined in Sustainable Development Goal (SDG) number 7. Energy is a means to an end; it provides a platform for social and economic development, and a pathway for achieving many of the other SDGs. The third Malawian Growth and Development Strategy (MGDS III) recognises this central role of energy, citing it as "the lifeblood of the economy", and laying out a goal to "provide sufficient sustainable energy for industrial and socio-economic development". Improved access to reliable and sustainable energy supply is one of the core outcomes the MGDS III seeks to achieve.

In response to these commitments, the Ministry of Natural Resources, Energy and Mining (MoNREM), acting through the Department of Energy Affairs (DoEA) and Malawi Energy Regulatory Authority (MERA), has worked to put in place policies, regulations and a framework that will allow increased investment and rapid growth in the power sector. The National Energy Policy (2018) and the Malawi Renewable Energy Strategy (2017) build on the targets laid out in the Sustainable Energy for All Action Agenda (2017) and provide high-level policy direction, complemented by detailed technical analysis made available in the most recent Integrated Resource Plan (2017).

To translate these goals into reality, the Ministry will rely on clear plans to move key investments forward, based on transparent funding arrangements that aim to provide reliable and sustainable energy for Malawians at the lowest possible cost. In this context, this Malawi Sustainable Energy Investment Study, a partnership between DoEA, the UN-OHRLLS and Rocky Mountain Institute, is timely and essential.

This document outlines a clear vision of what is needed and how, together, we can make it happen. The way forward for Malawi represents a significant investment over the coming decades, of up to \$3 billion, but this investment will create enormous benefits for the country.

The study will help government, development partners, investors and the private sector converge on a shared agenda. Concentrating on a clear set of short-term actions, the study's recommendations can unlock investment and help the sector grow rapidly, as proven in other countries across Africa.

I call on all actors in the energy space to work alongside Government as we look to implement the recommendations of this study and accelerate progress towards sustainable energy for all Malawians.

[To be signed, pending validation]

Patrick Matanda

Secretary for Natural Resources, Energy and Mining







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SUGGESTED CITATION

Borgstein, Edward, Scarlett Santana, Becky Li, Kester Wade and Eric Wanless.

Malawi Sustainable Energy Investment Study.

Rocky Mountain Institute, 2019.

http://www.rmi.org

Images courtesy of RMI unless otherwise noted.

ACKNOWLEDGMENTS

Malawi Department of Energy Affairs played a leading role in coordinating the study. Contributions and input were provided by the Ministry of Finance, Malawi Energy Regulatory Authority (MERA), Electricity Supply Corporation of Malawi (ESCOM) and Electricity Generation Company of Malawi (EGENCO).

The authors thank the following individuals and organizations for offering their insights and perspectives on this work, and for reviewing the final report:

Saidi Banda, Dept. of Energy Affairs

Lara Born, World Bank

Oumar Diallo, UN-OHRLLS

Mark Dyson, RMI

Joseph Kalowekamo, Dept. of Energy Affairs

Etta M'mangisa, UNDP

Emmanuel Mjimapemba, UNDP

Fidel Neverson, RMI

Heidi Schroderus-Fox, UN-OHRLLS

Andrew Spahn, USAID

Andrew Spezowka, UNDP

Mathias Stumpf, GIZ

Susanna Wolf, UN-OHRLLS

This investment study received funding from the United Nation's 2030 Agenda for Sustainable Development (ASD) Sub-Fund of the United Nations Peace and Development Fund (UNPDF).

RMI's work in Africa is made possible by generous support from the Good Energies Foundation, Rockefeller Foundation, Virgin Unite and the Dutch Postcode Lottery.







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BACKGROUND

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Rocky Mountain Institute and UN-OHRLLS are working with the government of Malawi to overcome barriers and meet targets for energy investment in the country

Malawi Sustainable Energy Investment Study aims to:

- Provide a clear and specific investment prospectus for meeting Sustainable Development Goals (SDG), and improve power sector financial health and service
- Identify immediate and near-term opportunities to make progress and unlock investment in Malawi
- Support Malawi to secure the right finance at the right time
- Build on extensive work carried out by Malawi government and development partners over the past years, to build a shared vision



The Department of Energy Affairs (DoEA) is one of the constituent departments of Malawi's Ministry of Natural Resources Energy and Mining. It coordinates formulation of energy policies, planning, and ICT; the provision of rural electrification services; and the provision of alternative energy and energy conservation services



United Nations Office of the High Representative for Least Developed Countries, Landlocked Developing Countries and Small Island Developing States (UN-OHRLLS) helps coordinate and implement programmes of action which assist vulnerable countries in areas including economic growth, poverty reduction and meeting targets laid out in the SDG.



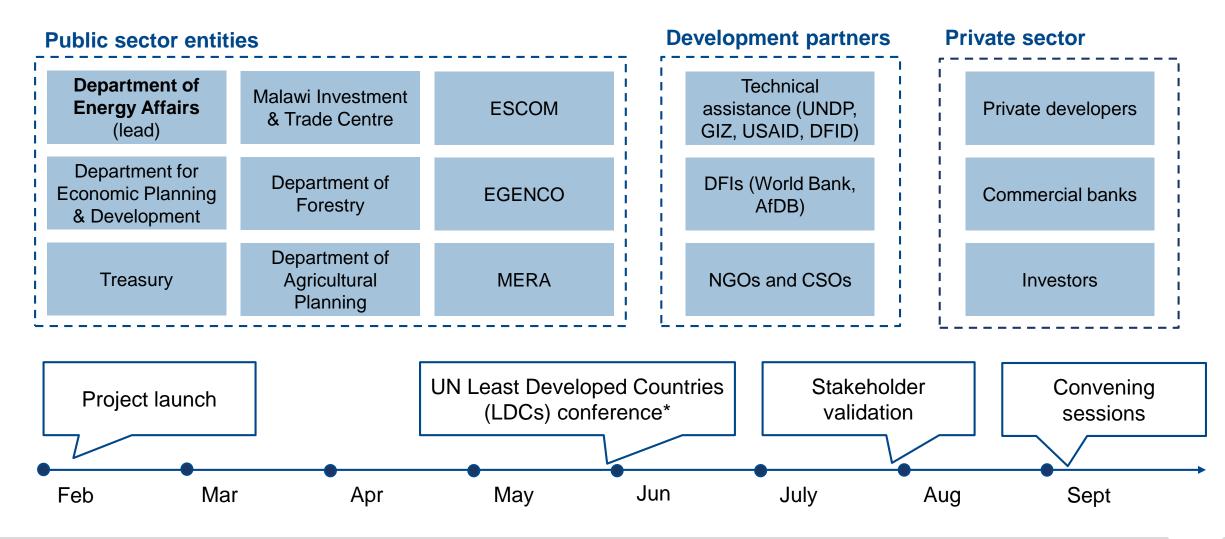
Rocky Mountain Institute (RMI)—an independent nonprofit founded in 1982—transforms global energy use to create a clean, prosperous, and secure low-carbon future. It engages businesses, communities, institutions, and entrepreneurs to accelerate the adoption of market-based solutions that cost-effectively shift from fossil fuels to efficiency and renewables.







Through 2019, this study worked to gather information from a range of actors, to work towards an integrated approach for analyzing power sector investment needs







Malawi's challenges are recognizable to many other LDCs, who can learn from this experience

	Unit	Malawi	Mali	Sierra Leone	Zambia	Mozambique	Madagascar
Electrification	(% of population)	12%	35%	20%	27%	24%	23%
Rural grid electrification	(% of population)	4%	2%	3%	3%	5%	17%
Electricity price	(US cent/kWh)	11.3*	16.2	16.9	8.1	8.8	19.5
Installed capacity	(On-grid MW)	395	471	171	2,906	2,893	768
Availability of finance	Low: 0 High: 2.5**	0.25	1.75	0.25	1	0.75	0.25

Other LDCs in sub-Saharan Africa face similar challenges and can apply similar approaches.

^{**}Availability of Finance score reflects whether or not existing projects have been able to secure concessional or commercial finance from domestic and international sources. Sources: Climatescope Bloomberg BNEF 2018, WB World Development Indicators







^{*}Electricity price from Malawi Energy Regulatory Authority (MERA) website as of May 2019; MK 88.02/kWh converted using 775 MK to USD.

INTRODUCTION

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Current conditions show significant potential and sustained demand for increased energy access in Malawi

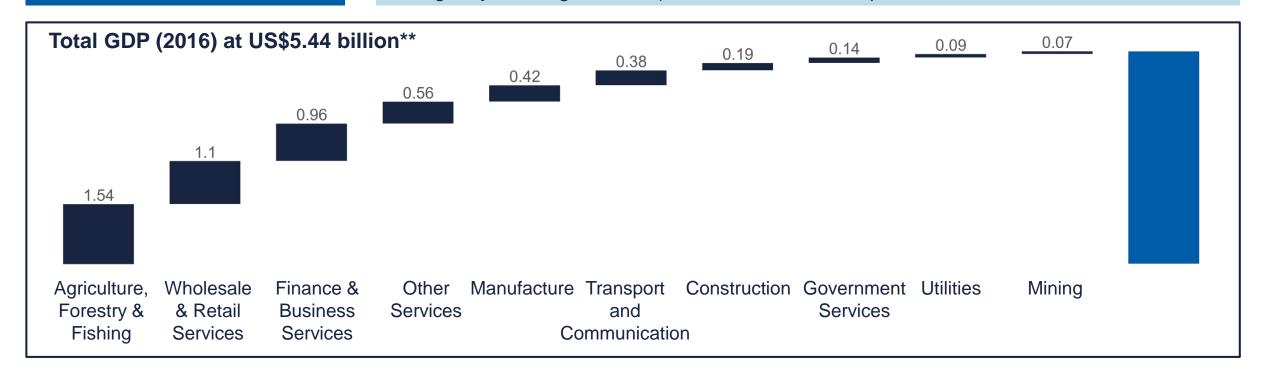
Population 18 million

- 19% in Urban Areas
- 81% in Rural Areas

National electricity access: 12%

- 3.9% in rural areas
- 48.7% in urban areas

In 2017 **system-wide load shedding** occurred as low rainfall left the system unable to meet demand. In 2019, the peak available capacity of **285MW** (including 55MW of emergency diesel generation) is still well below the peak demand.*









Increasing the supply of and access to reliable, affordable energy is therefore at the core of Malawi's development goals

Malawi Growth and Development Strategy III (2017) aims to:

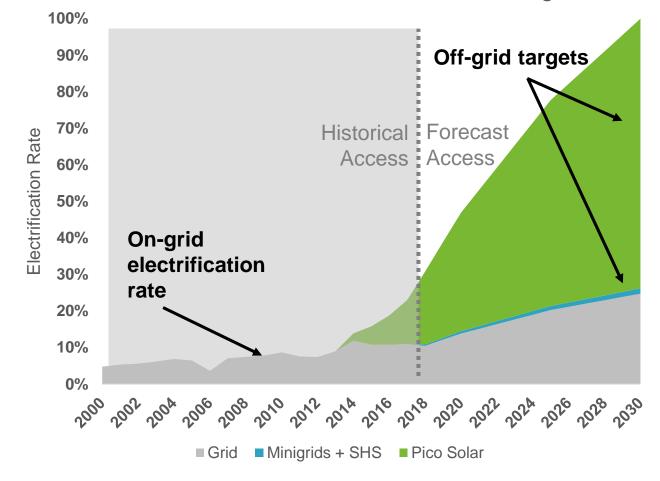
"Provide sufficient sustainable energy for industrial and socio-economic development."

Malawi's Sustainable Energy for All (SEforAll) Action Agenda (2017) intends to:

"Provide access to modern energy services for all by 2030, through on- and off-grid electrification and improved cookstoves."

The goal of the Malawi Energy Policy (2018) is to: "Increase access to affordable, reliable, sustainable, efficient and modern energy for every person in the country."

Historic electrification rates and SEforAll targets*





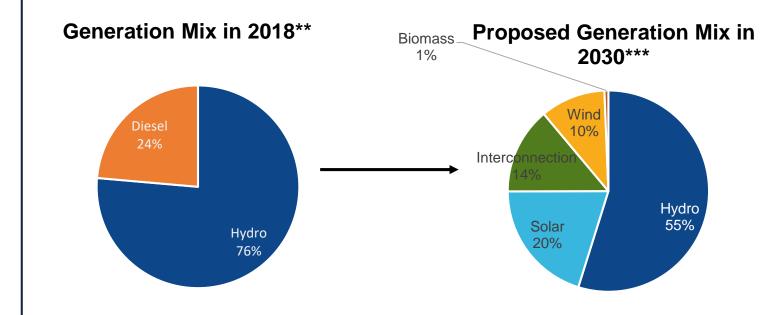




Recognizing this, the government and its partners have set ambitious targets to unlock the generation potential, and undertaken numerous pieces of sector reform

Numerous Reforms and Stakeholder commitments have been undertaken to help realize access targets*

- 2003: Malawi approves Power Sector Reform Strategy to foster private sector involvement
- 2013: Malawi enters US\$350 million compact with Millennium Challenge Corporation to help fund infrastructure projects, especially to increase transmission and distribution capacity.
- 2017: ESCOM unbundled to act solely as dispatcher (and in the interim as single buyer), and EGENCO formed to handle generation



Malawi has rich renewable generation potential, including hydropower, solar, wind and biomass.

Those resources have not been well utilized yet, and if unlocked, could provide a diverse portfolio of resources that produce cheap, reliable services through bulk power systems.



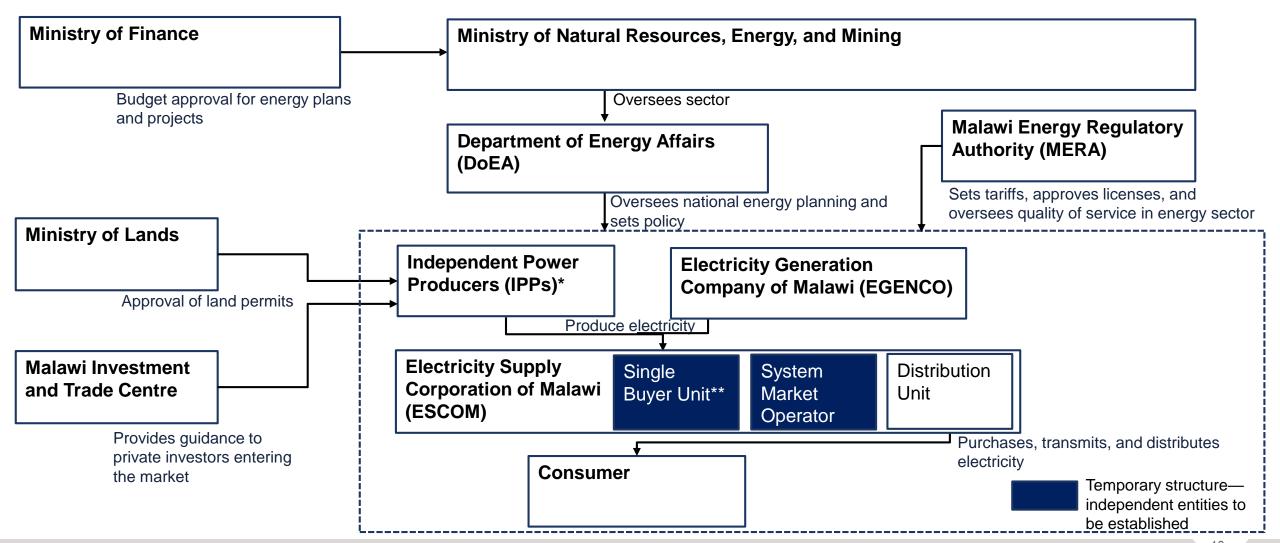


^{*} SAEP Market Entry info Pack

^{**} Current generation mix is based on the existing project information through the Department of Energy Affairs (DoEA).

^{***} Proposed generation mix is based on RMI's analysis

Malawi has made efforts to establish an institutional framework that can govern a privatized energy sector and catalyze investment

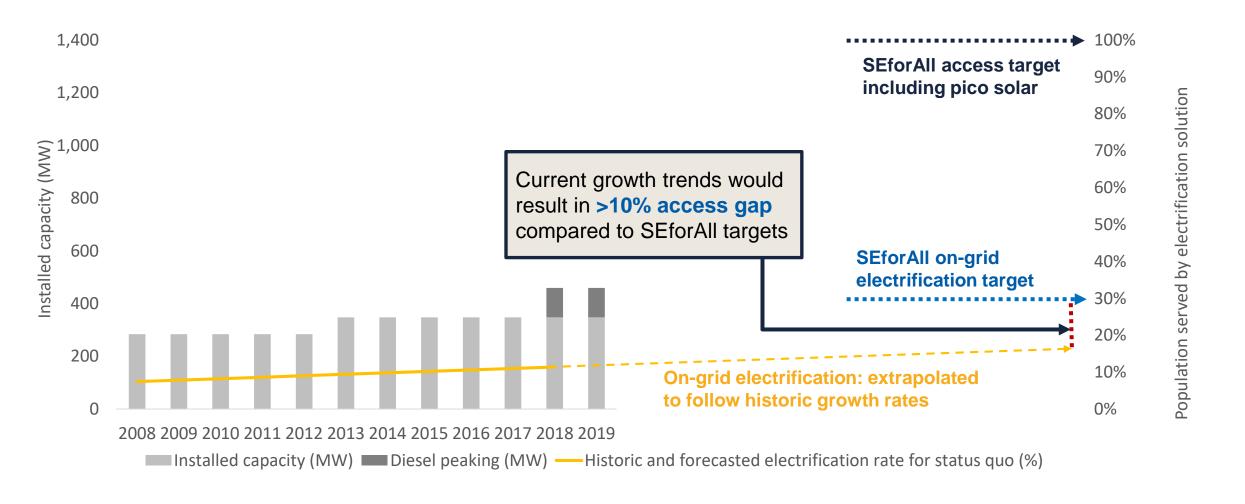






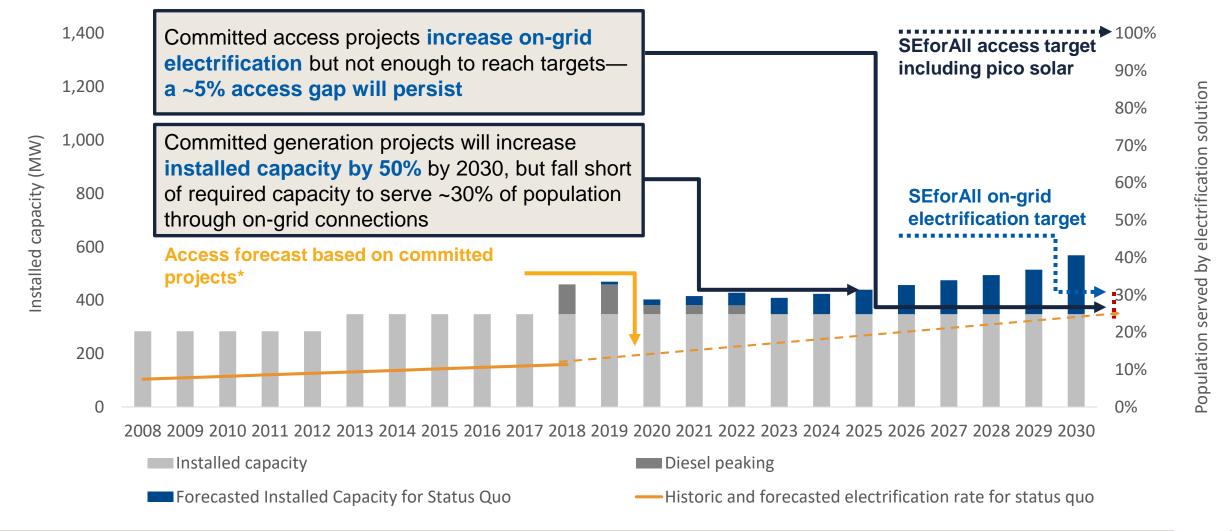


On current trends, Malawi would only reach around 20% electrification in 2030 and fail to reach targets for serving the population





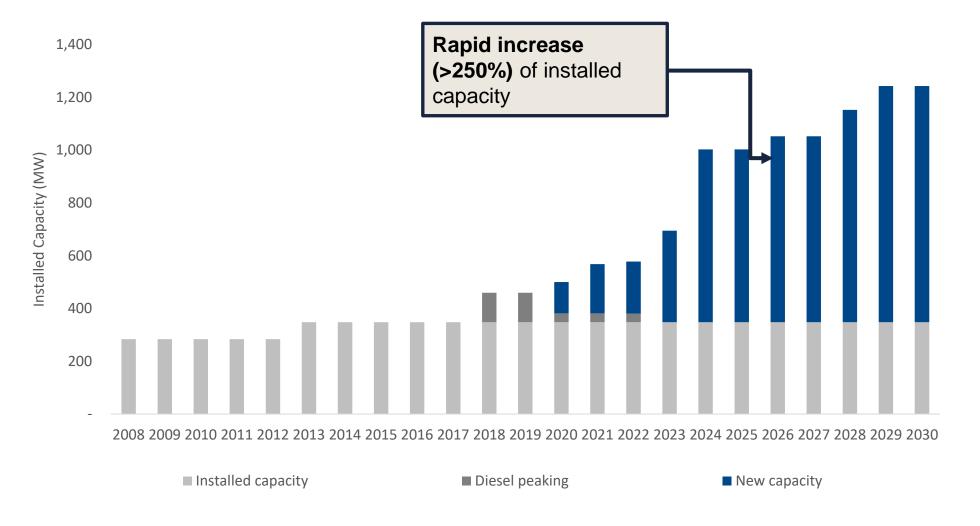
Ongoing programs and current proposals will improve this outcome, but still fall far short of Malawi's goals







But by removing barriers and driving rapid growth in the sector, Malawi can scale up the power sector to provide generation capacity for expanding connections

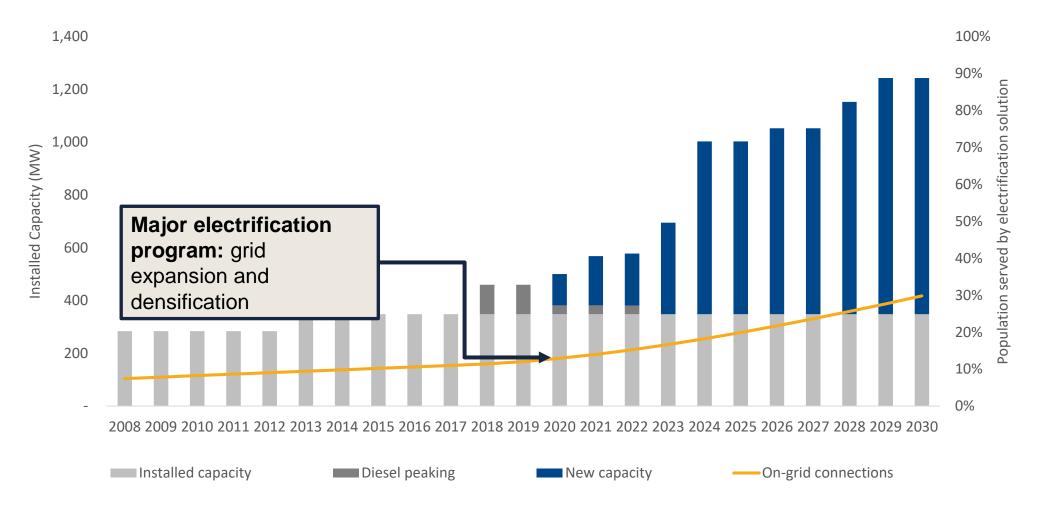






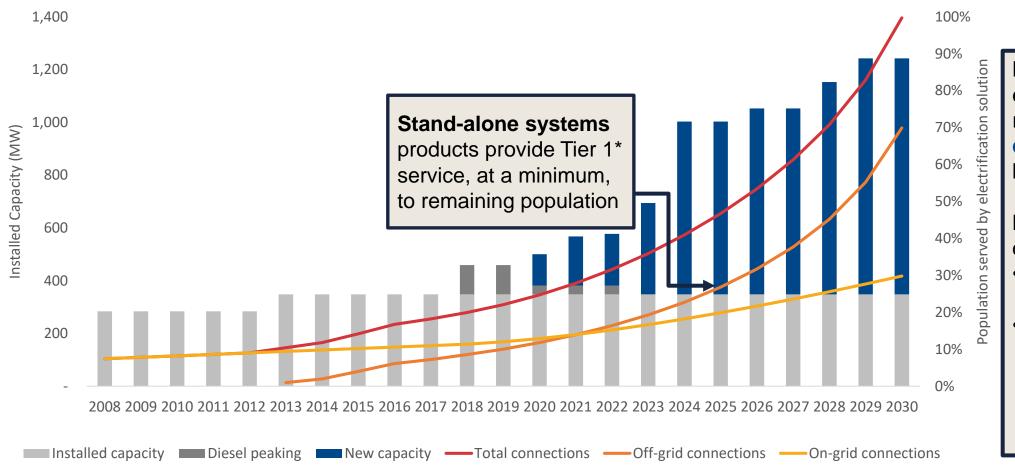


Combining grid strengthening with an increased pace of rural electrification, Malawi can reach the goal of nearly 30% on-grid energy access by 2030





And by complementing on-grid access with a rollout of off-grid connections, Malawi can provide some level of electricity access to all by 2030



Meeting Malawi's energy needs requires a **step change** compared to historic progress.

Malawi must act quickly to:

- De-risk immediate projects
- Disseminate success to create positive feedback loops and scale investment







This optimal investment pathway can only be achieved through a concerted effort from all key stakeholders

Government

- Support the right projects, in the right order, using an optimal mix of financial instruments to de-risk and attract additional financing
- Implement supportive policies to de-risk investment
- Ensure that a whole-system, least-cost solution is reached, to provide reliable and affordable electricity access

Investors

- Increase awareness and knowledge of approved frameworks and processes
- Target investment at priority project areas identified by government
- Use available climate finance to reduce overall financing costs

Development Partners

- Simplify financing structures and increase ease of access to climate finance
- Support a least-cost pathway through financial instruments for de-risking
- Provide technical assistance to identify facilities, package projects and structure finance, and complete applications to obtain climate finance





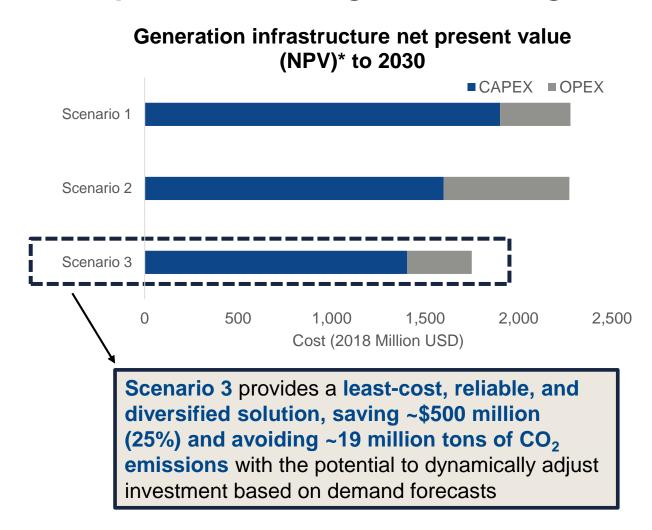


A flexible power system with generation infrastructure that prioritizes renewables and demand management is the lowest-cost option for meeting Malawi's targets

Scenario 1 represents the recommended portfolio included in the national planning document for the generation segment (the Integrated Resource Plan [IRP]) with a foundation of large coal and hydro plants

Scenario 2 represents the ESCOM Investment Plan, with various solar photovoltaic (PV) and small hydro projects implemented in the near term

Scenario 3 represents the optimized scenario developed in this study: a diverse portfolio with energy efficiency (EE) and modular renewable energy (RE) resources that allow dynamic adjustment over the years

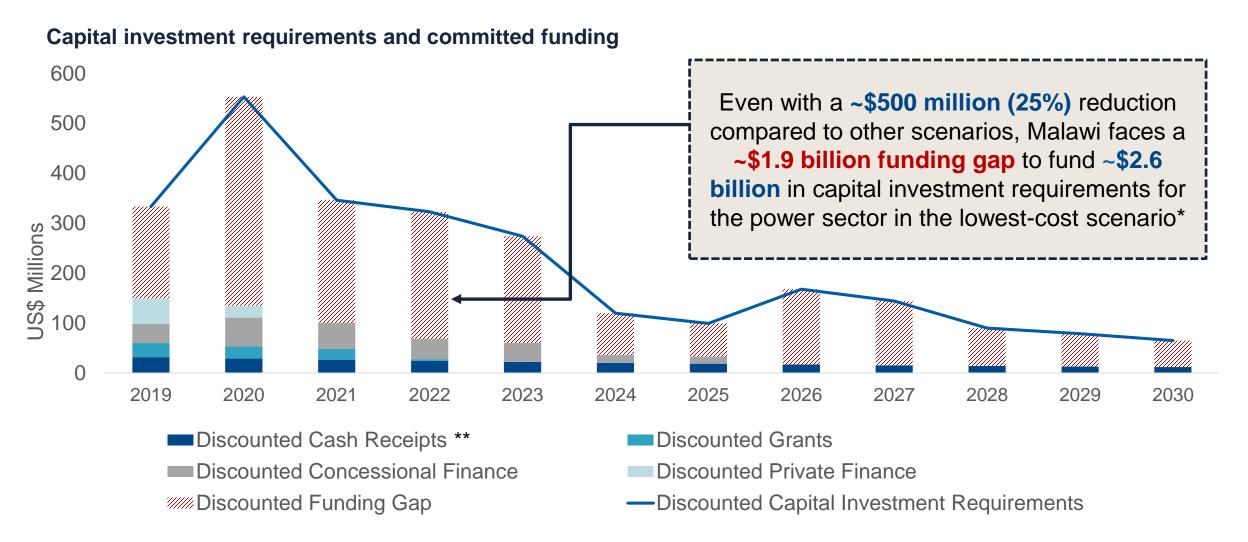








The level of investment required to meet these targets and cover the \$1.8 billion funding gap for the power sector represents a rapid increase in activity



^{*}All costs are calculated at NPV, discounted at 9%. Investment requirements do not include cooking solutions.

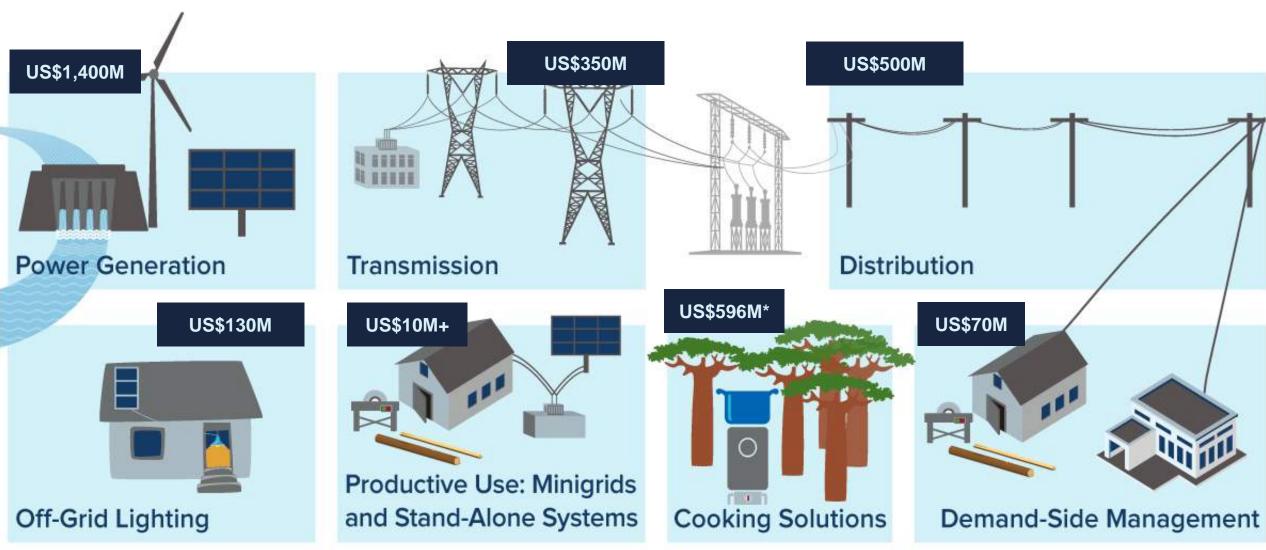






^{**}Cash receipts refers to budget allocations for the energy sector, based on historical trends. This includes budgets earmarked for ESCOM-led electrification efforts and MAREP-led electrification.

Capital must be provided to meet funding needs across all the major areas of Malawi's energy system, both on- and off-grid



Capital investment requirements are discounted at 9% *Cooking investment needs are analyzed separately (and excluded from the previous graph), as they will need to be refined with development of an updated national strategy for forestry and alternative cooking solutions.

Investment to fill this gap will need to come from a range of private, public, and concessional sources, complemented by government support

Lower risk commercial activities Stand-alone systems for No subsidy productive use and pico solar (no subsidy) for mid to high socio-economic required brackets Generation Higher risk commercial activities (in need of temporary subsidy) Minigrids targeting productive Not fully commercially viable activities (in need of temporary subsidy) use Requires Subsidy T&D, EE/demand-side Not fully commercially viable activities (in need of long-term or permanent subsidy) management (DSM), cooking solutions, and pico solar for low socioeconomic brackets

Government role is to de-risk investment in segments that can be commercially viable by reducing perceived risks and supporting economically viable projects that lack commercial returns

Guarantees, subordinate capital, first-loss capital

Donor capital (grants) and some concessional financing







Malawi can immediately begin closing the funding gap and unlocking the necessary capital to meet national goals and enable development

1. Plan and prioritize projects

Priority: Use in-depth demand & reliability assessments to update project planning

2. Blend finance to reduce costs and implement quick-win projects

Priority: Get quick-win IPPs commissioned **Priority:** Install climate finance expertise

4. Unlock additional finance

Priority: Centralize communication with investors and provide clarity on needs

3. Drive cost reductions and de-risking across the sector

Priority: Align government agencies and demonstrate de-risking

5. Strengthen institutional frameworks to develop the market and support implementation

Priorities: - On-grid: Establish independent single buyer unit; improve off-taker financial health

- Off-grid: Improve implementation and awareness of product standards







The following sections of this document build out the project needs and the available finance for Malawi's energy sector

Section **Description** Evaluates each key area of the energy system, to map: **Challenges** and current status **Project Opportunities** for improving economics and developing the market prioritization **Priority activities**—criteria for project selection and programming **Investment** needs for the sector Maps project needs to appropriate types of finance, identifies funding sources, and provides Finance for recommendations to obtain financing development De-risking Identifies key sector-wide risks and provides recommendations to reduce perceived and existing risks to attract appropriate, low-cost, private investment projects

Recommended actions

Provides key next steps for government, private sector, and development partners, to unlock finance and reach Malawi's goals





PROJECT PRIORITIZATION

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Project prioritization is essential for ensuring that available funding is spent in the most effective and impactful manner

Tier 1: "Quick win" projects that can/should be supported immediately with funding at hand

"Quick wins" are defined as projects that can:

- Reduce perceived risks of financiers/developers
- Improve future project economics
- Prove viable business models to unlock funding opportunities for future projects*
- Support other quick win infrastructure projects



Tier 2: Projects that should be prioritized in the near-term

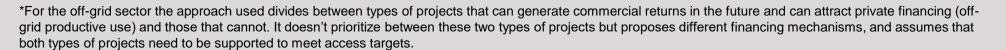
Criteria used to establish near-term (2019–2023) priorities include:

- Enable additional connections
- Enable economic growth
- Support other near-term key infrastructure projects



Tier 3: Projects that should be prioritized in the mid-term to achieve the 2030 goals

Mid-term (2024–2030) priorities are established based on the SEforAll, National Energy Policy and National Electrification Plan targets





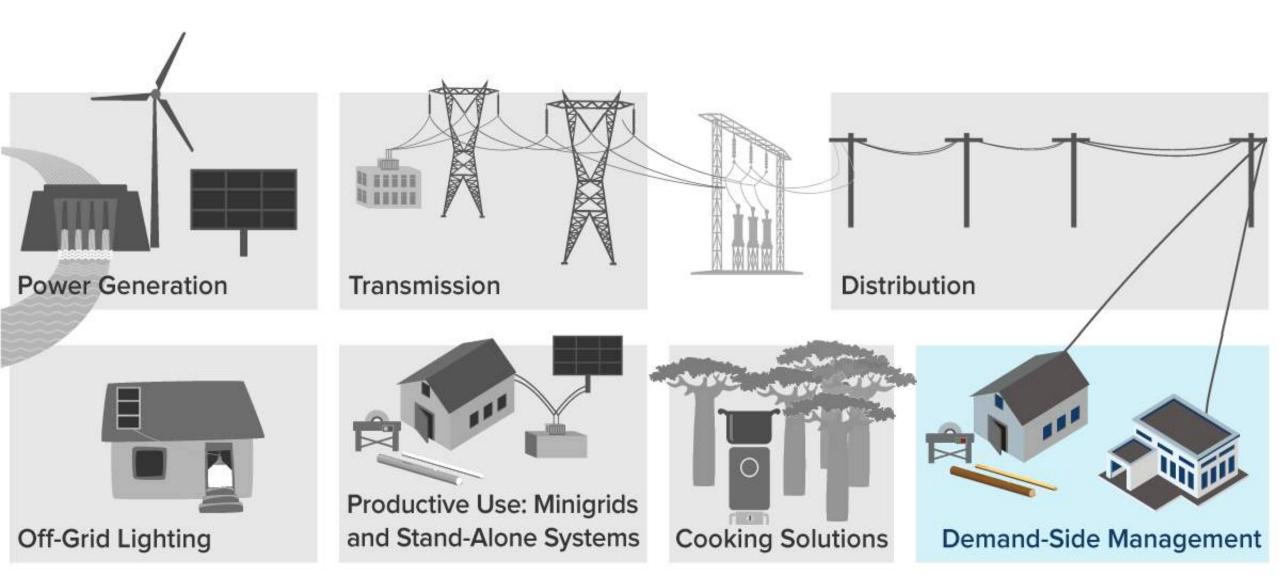




To meet Malawi's energy goals, an integrated understanding of project needs must be developed, covering seven key sectors



DEMAND-SIDE MANAGEMENT (DSM)





Malawi should capture near-term opportunities in EE programs while building long-term capacity, to ensure dynamic demand planning

~\$70 million

investment required by 2030 to establish robust DSM throughout the system*

Top priorities for Malawi are:

- Improve demand planning and forecasting
- Develop a comprehensive EE program covering key sectors

To move forward, the next steps are:

- Update and calibrate existing demand forecasts for sector planning
- Accelerate progress with planned efficiency programs







DSM must focus on the challenges of improving planning while capturing the available benefits from efficiency programs

Challenges

Description

1. Demand planning is not updated

- Current sector plans go into detail on energy generation scenarios, but provide limited analysis of expected energy needs*
- The role of DSM in optimizing energy planning and reducing costs is not explicitly discussed, while changing demand patterns following widespread outages in 2017 are not considered
- This risks leading to supply-demand imbalance, as Malawi signs inflexible agreements to purchase electricity from independent power producers and cross-border interconnectors**

2. EE potential is not being captured

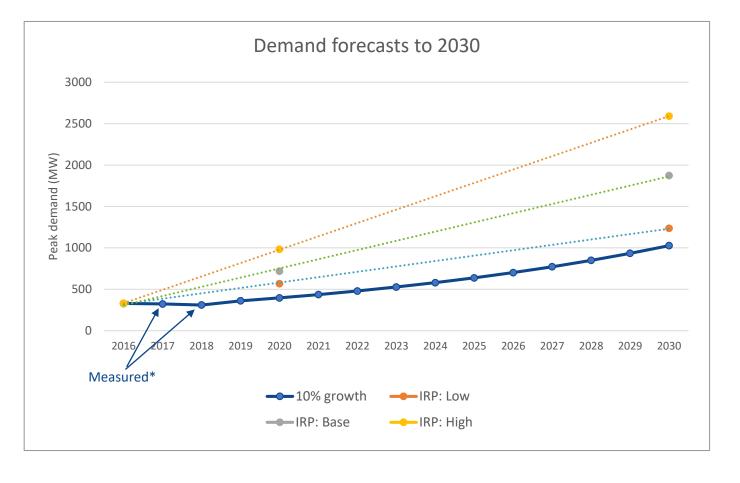
- Low awareness: lack of consumer information translates to limited demand for EE products and an immature market without significant availability
- Limited consumer information: the benefits and options available are not clearly communicated to the general public
- Lack of technical expertise: to go beyond existing programs, there is a need for trained professionals
- Funding deficit: as EE has not been prioritized, there has been limited power sector funding allocated to the sector







Demand forecasts must account for rapid changes in the power sector



Changing conditions mean the most comprehensive demand forecasts (2017 IRP**) are already outdated

- Economic growth differs from 2016 forecast data
- Self-generation (principally PV + battery) is becoming a significant cause of grid defection
- Tariffs increased by 32% in 2018, likely depressing demand
- Some point loads identified in the IRP (e.g., major mining developments) may not have materialized on schedule

Improving demand management and forecasting is vital for informing investment decisions

- Different demand scenarios have radically different impacts on investment needs to 2030 and beyond
- Overestimated demand forecasts could lead to excess capacity and generation
- Historic growth rates are low (4%), although suppressed demand plays a role in this
- DSM projects will have a significant impact on demand forecasts







Efficiency projects already ongoing and committed can offer 94MW of demand saving by 2023, representing up to 18% of projected demand

DSM can play an important role in making Malawi's power system more cost effective

Programs to improve EE and demand response show significant benefits:

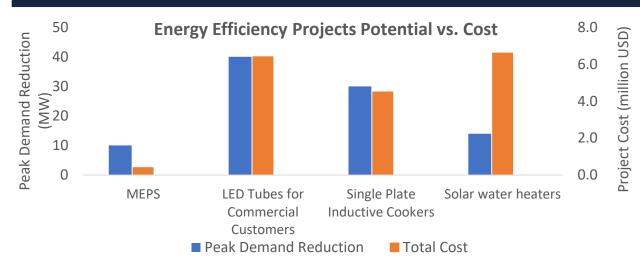
- Lower cost alternative to capacity expansion
- Reduce or postpone grid investments, freeing up capacity for new connections
- Help customers avoid the impacts of increasing energy prices
- Improve system cost recovery through loss reduction

Highlight: success of previous efficiency projects

2011–2013 Energy Efficient Lighting Program: distributed 2 million compact fluorescent lamps to residential customers, small enterprises and public buildings.

This lowered demand by **51MW** (15%) during the evening peak period and 65MW during the morning peak period.*

Committed and planned programs** can capture 94MW of additional demand saving by 2023



- Provide 2 million free or subsidized light emitting diode (LED) lightbulbs to commercial and industrial customers
- Introduce Minimum Energy Efficient Performance Standards (MEPS) for some energy using systems
- Provide 140,000 free or subsidized inductive cookers
- Support installation of 16,000 solar water heaters







A comprehensive EE program can help meet Malawi's energy needs at a lower cost

Key opportunities from EE can be captured through a few, simple steps:

- 1. Align with international activities on EE—benefit from economies of scale and lower program costs
- **2. Introduce MEPS**—ensure lowest lifecycle cost for consumers; focus on high-priority energy-consuming systems
- **3.** Provide subsidies for highly efficient equipment—develop the market through targeted financial support
- **4.** Support local industry—assembly of some energy efficient systems and products can happen in Malawi
- **5.** Build capacity and expertise in efficiency—train energy auditors and energy managers for buildings and industry
- **6. Develop an EE Fund**—ensure funding is available for implementation of cost-effective projects

Major energy o	consuming systems		
All	Lighting	—	Initially, focus performance
Industrial	Electric motors	←	standards and efficiency programs in areas of largest
	Industrial loads		
	Pumps & fans		demand, where
Residential	Cooking	—	they can have rapid, significant
	Water heating	←	impact
	Domestic appliances		
Commercial	Air conditioning		
	Office equipment		
	Commercial appliances		

Highlight: Ujala LED program for market transformation in India* Distribution of 770M LEDs at low up-front cost, with repayment on user electricity bills

- Grew domestic market for LED lighting from 0.1% to 25% in two years
- Retail market price of LEDs dropped 75% over four years
- Local assembly and manufacture expanded rapidly







Better forecasting and improved efficiency can drive down costs across the power sector

Improve demand forecasting

- Carry out regular updates of demand forecasts, based on metered consumer data and stakeholder input
- Incorporate the impacts of distributed generation, EE and technology change into forecasts

Scale up the use of EE

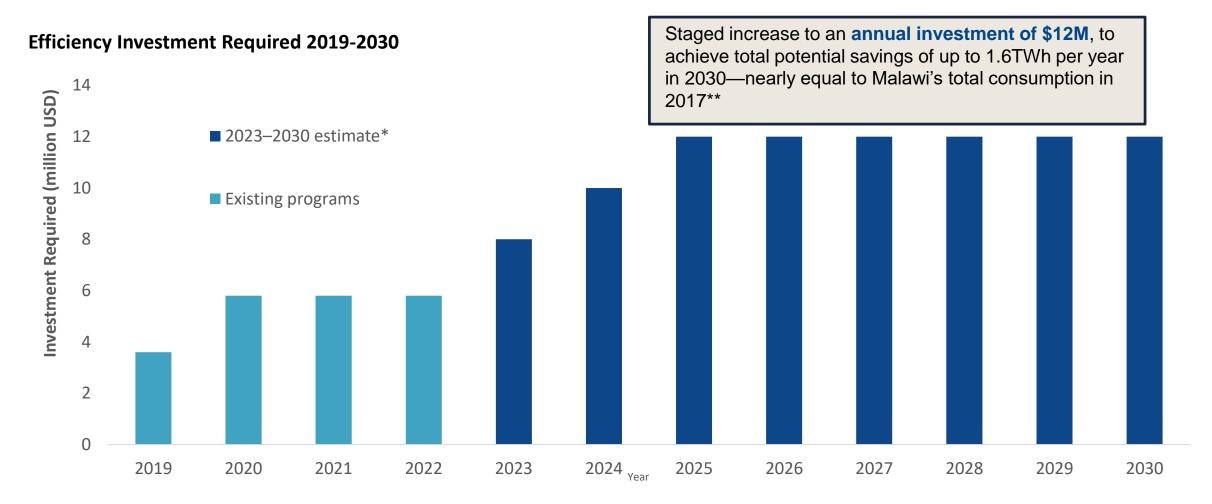
- Accelerate implementation of planned "quick win" projects: LED lighting and the first minimum energy performance standards
- Develop a comprehensive efficiency program, spearheaded by public procurement and focused on priority energy systems
- Build capacity, train professionals and provide structured funding to put efficiency at the heart of power sector development







Malawi can begin with cost-effective projects now that have been prioritized to unlock additional EE potential and develop the market



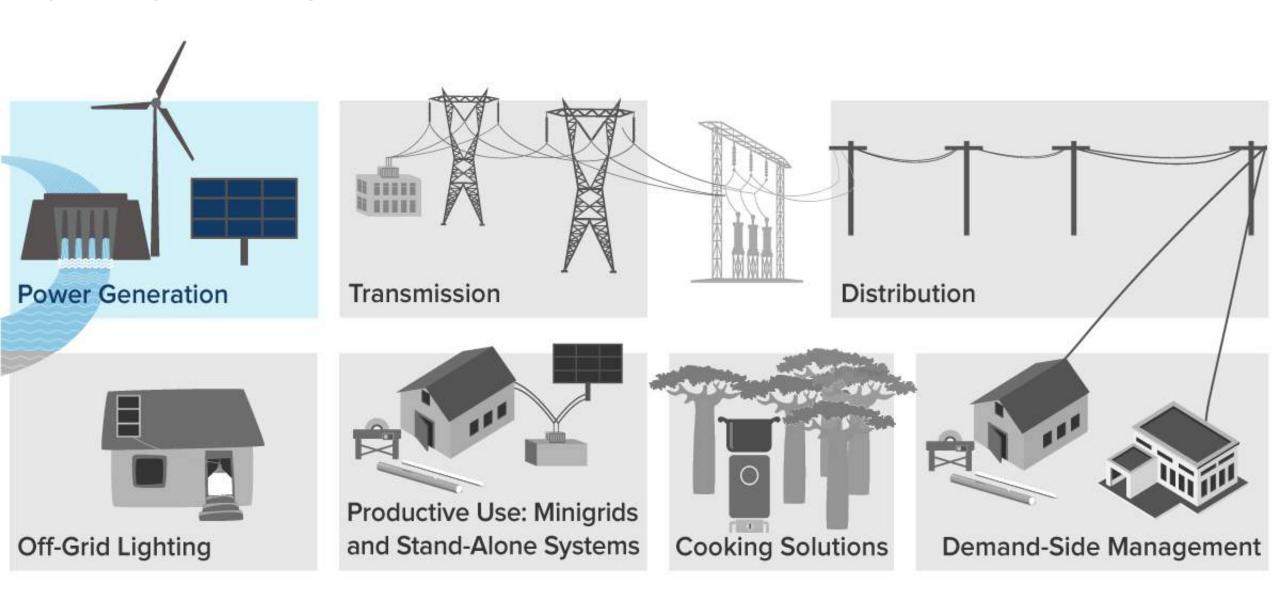






^{*}Costs ramp up to \$12M annually, assuming implementation of an EE fund, ongoing subsidies, and a comprehensive capacity building program, as well as M&V, program administration and ongoing improvement of energy performance standards.

POWER GENERATION





~\$1,400 million

investment required by 2030 to meet the growing demand*

Malawi could pursue a least-cost, reliable, and diversified solution to save ~\$500 million on investment and operating expenses by 2030 while meeting NDC emissions targets

Top priorities for Malawi are:

- Solar projects, including some with storage, to unlock the markets
- Modular renewable projects to diversify the portfolio and reduce whole-system costs
- Interconnection projects to secure reliability

To move forward, the next steps are:

- Implement a set of quick win projects (principally solar PV) to demonstrate market readiness
- Conduct comprehensive integrated planning on a regular basis to adjust investment based on demand forecasts**







Generation Opportunities Priority Activities Investment

The major challenge for generation is a lack of current and future power supplies to meet growing demand

Challenges

Description

1. Diminishing capacity and reliability of hydro resources

- Existing generation fleet is dominated by hydro run-of-river plants, on the Shire river
- Deforestation is causing flooding and increasing siltation of reservoirs and blockages of the turbines, posing reliability and resilience risks to the system
- Low rainfall and dropping water levels in Lake Malawi caused significant power shortages in 2017
- Long-term climate models predict higher frequency of droughts, which could significantly impact production capacity

- 2. Delayed generation capacity expansion
- Different entities have set generation capacity targets, but there is no overall agreement on the implementation plans
- Generation projects are scheduled to be built, but progress has been slow due to lack of financing without government guarantee of credit worthiness

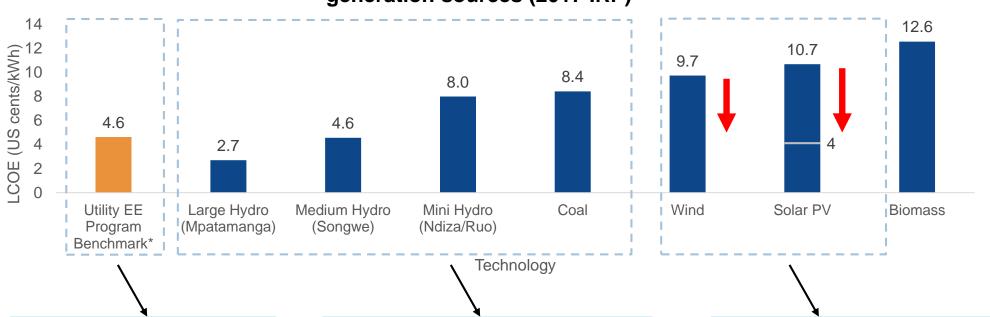






Malawi has a range of available energy sources, from which the most cost-effective portfolio can be developed





LCOE is commonly used compare the economics of individual generation sources. It demonstrates the cost of generation across the lifetime of projects

Energy savings from EE program can cost less than generating electricity, therefore should be considered the "first fuel"

**LCOE source: RMI's calculation based on the 2017 IRP.

Based on the 2017 IRP assumptions, hydro and coal resources are cost-competitive. However, they could potentially raise reliability and environmental issues

Renewables (wind and solar PV) are becoming competitive with traditional generation and are also undergoing rapid **cost reduction**, making them even more attractive as technology evolves in the coming years (already seen in contracts signed in 2018/2019)

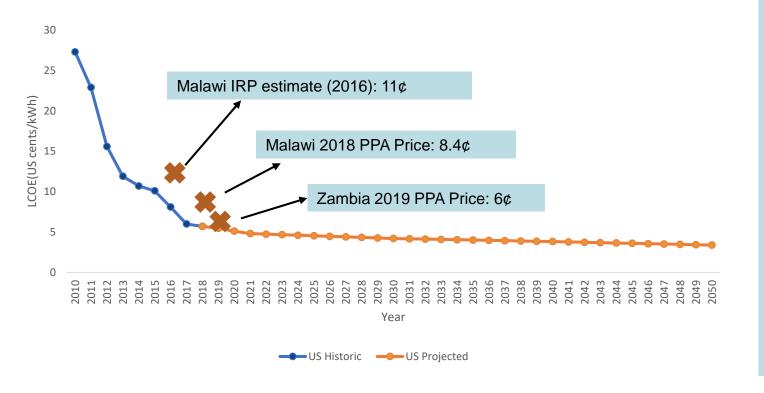






Ongoing cost reductions in renewables and storage are likely to change the leastcost pathway

LCOE historical trends and future projects for utility-scale PV



- Recently signed solar Power Purchase
 Agreements (PPAs) in Malawi have pricing of
 8.4¢/kWh, already significantly lower than
 the 2016 IRP estimates (11¢/kWh), but is still
 significantly higher than US costs (4¢/kWh in
 2016)
- With the maturing of the market and ongoing hardware cost reduction, Malawi is highly likely to follow the international trends for cost reduction in solar PV and other renewables
- A recently commissioned PV plant in Zambia is already providing power at 6¢/kWh. As of April 2019, bids have been awarded for new plants in Zambia at below 4¢/kWh
- In the de-risking section of this document, we will discuss in detail recommended actions to remove financing and implementation barriers to materialize the cost reduction





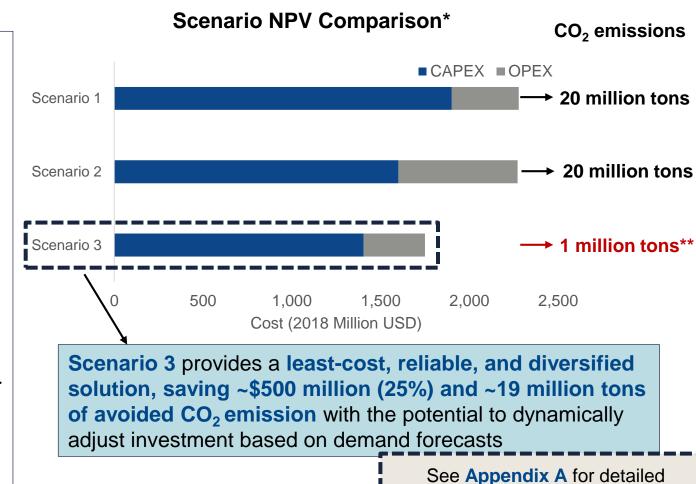


Coordinated assessment and prioritization over a set of candidate generation projects can optimize the use of financial resources and reduce system costs

Scenario 1 represents the recommended portfolio included in the national planning document for the generation segment (the IRP), dependent on large coal and hydro plants

Scenario 2 represents the ESCOM Investment Plan, with various solar PV and small hydro projects implemented in the near term

Scenario 3 represents a proposed least-cost scenario: a diverse portfolio with EE and modular RE resources that allow dynamic adjustment over the years







analyses of these three scenarios

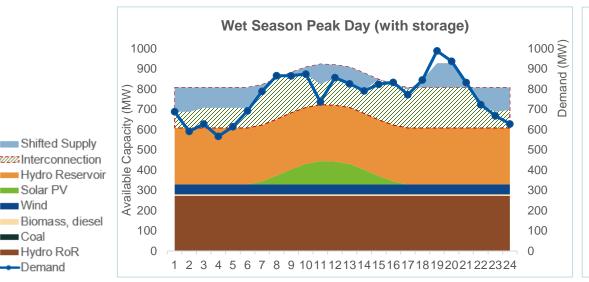


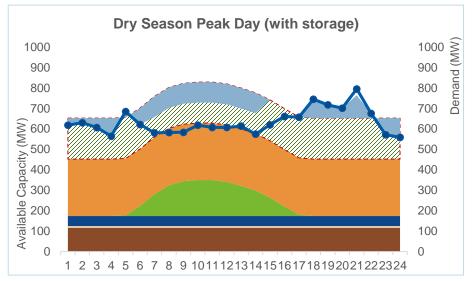
^{*}Cost calculation assumes 9% discount rate.

^{**} Lower emissions projections could be used in the revisions of Malawi's Nationally Determined Contributions (NDCs)

Generation **Opportunities** Challenges **Priority Activities** Investment

Hourly dispatch analysis shows that an optimized solution using renewables and storage can meet projected demand





Scenario Setting

Shifted Supply

222 Interconnection

Biomass, diesel

Solar PV

Coal Hvdro RoR

Demand

Peak Demand Day in the Wet Season (March) in 2030

Peak Demand Day in the Dry Season (October) in 2030

Scenario **Impact**

- Scenario 3 generation mix
- Projected generation without storage can meet projected demand* 70% of the time on the peak day
- Storage (battery and reservoir) can help improve hourby-hour availability

- Scenario 3 generation mix
- Lower availability from hydro run-of-river, but also 20% lower peak load, mainly due to seasonal difference in agriculture processing load
- The demand gap in the evening (5pm to 11pm) can be significantly mitigated by storage (battery and reservoir) capacity

Several countries reach high penetration of renewables without experiencing reliability issues.

For example**:

Denmark

More than 40% of the electricity generation comes from wind energy

Hawaii

Fully dispatchable solar+storage systems are supporting the Island of Hawaii to achieve more than 10% generation from solar and 36% from renewables

^{*}Load is assumed to follow the same hourly pattern as in 2017, with 10% annual growth from 2019 to 2030. More details about the methodology and assumptions can be found in the annexes.



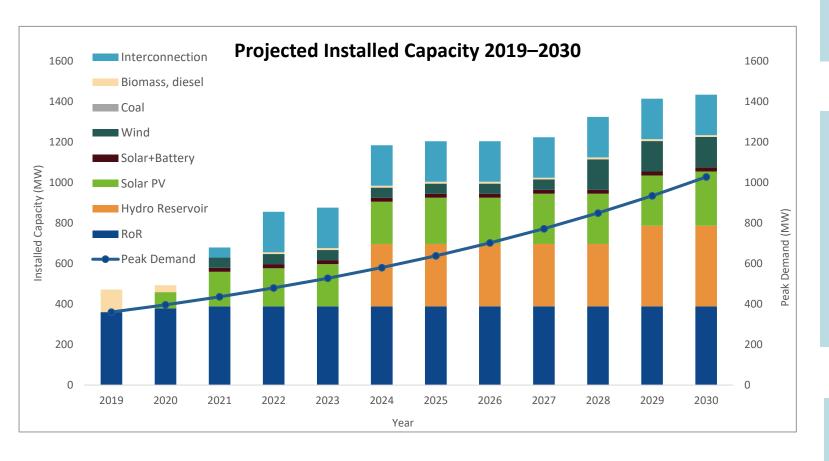




Generation Challenges Opportunities Priority Activities Investment

Malawi can follow a dynamic, least-cost capacity expansion plan to meet system

reliability needs



Tier 1: Quick Win

- Multiple solar PV projects (Salima by JCM, Nkhotakota by Phanes, etc.) can demonstrate benefits and reduce perceived risks
- **PV+battery** can demonstrate the ability to firm power



Tier 2: Near-term (2019–2023)

- Tedzani hydro upgrade and Ndiza/Ruo mini hydro will improve the run-of-river system
- Waste to energy project can capture environmental synergy
- More solar projects will become more cost-effective and provide clean power
- Mozambique Interconnection will provide reliable power from Mozambique and Southern Africa Power Pool (SAPP) market
- Mzimba wind will provide additional power



Tier 3: Mid-term (2024–2030)

- Mpatamanga and Lower Songwe hydro will provide flexibility through reservoir storage
- Additional wind and solar capacity will provide additional clean supply to meet demand

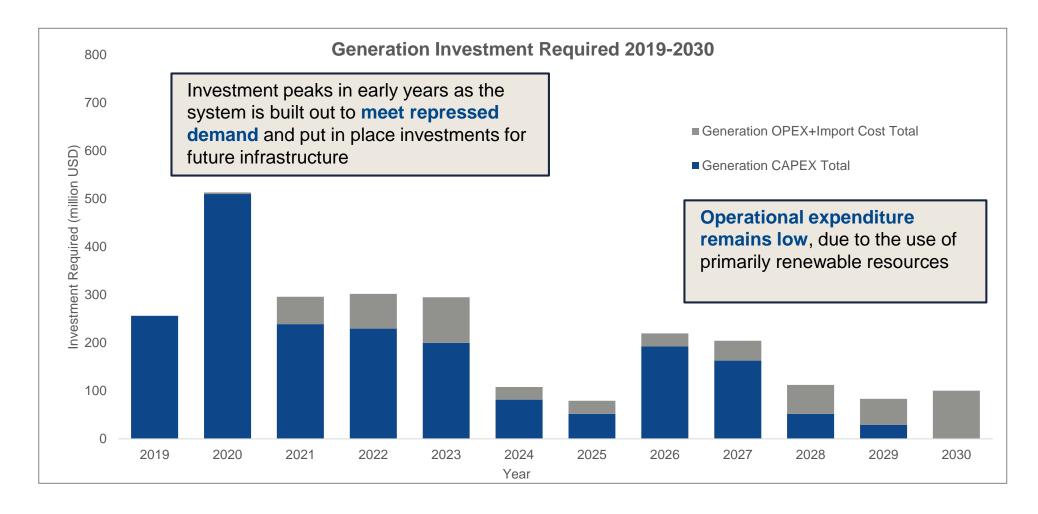






Generation Challenges Opportunities Priority Activities Investment

Large capital investment is needed in the near-term, while the operation cost will vary, driven mainly by the need for importing power

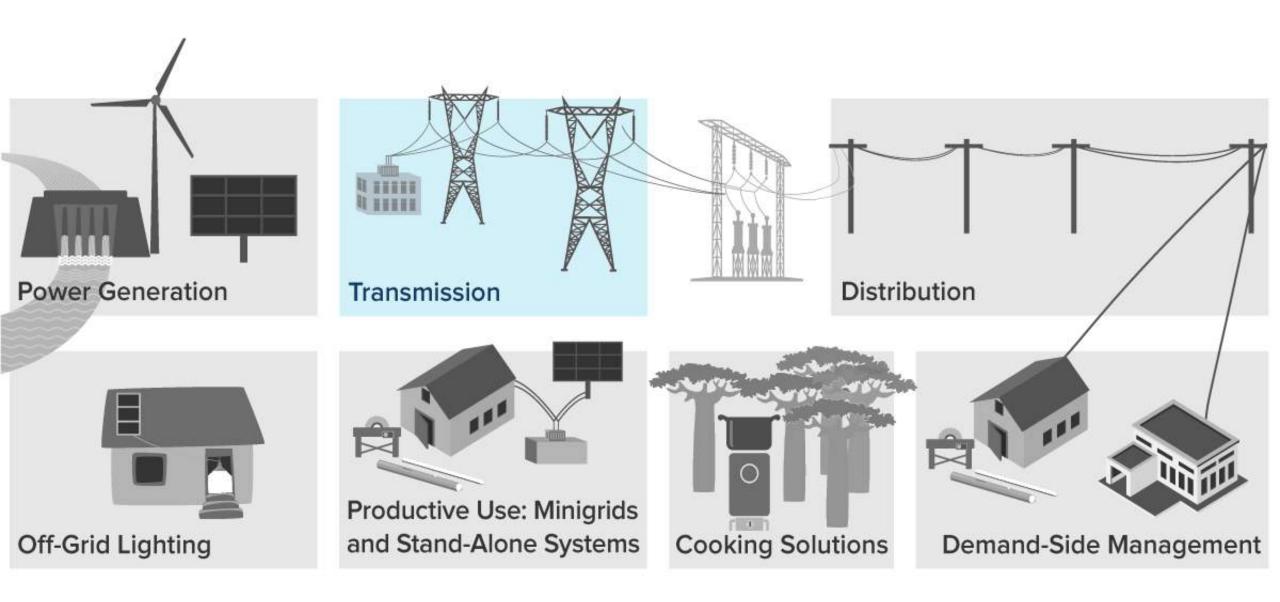


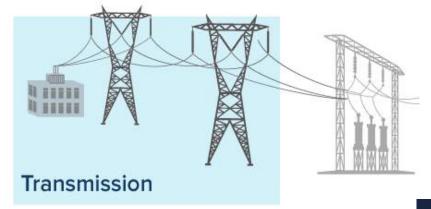






TRANSMISSION





Malawi should balance the near-term import and longterm capacity expansion through a coordinated transmission build-out plan

~\$350 million

investment required by 2030 to provide adequate infrastructure support for capacity expansion*

Top priorities for Malawi are:

- Key transmission lines and substations to support integration of renewables
- Transmission backbone and interconnection projects to meet both near-term and long-term needs strategically

To move forward, the next steps are:

- Complete interconnection with Mozambique
- Conduct comprehensive integrated planning regularly to ensure transmission investments coordinate with generation







Transmission system in Malawi are dependent on aging infrastructure that cannot meet the growing needs for renewable integration

Challenges

Description

Aging infrastructure

- Existing transmission infrastructure has operated for decades without proper maintenance
- The growing demand has put lots of transmission lines and substations into overloaded status, increasing outages and posing threats to sustained economic growth

Growing need for RE integration

- There is a lack of clear understanding of how to optimally integrate intermittent renewables (solar and wind) onto the grid, without running risks of outages
- A 2016 grid capacity study suggested that only 70MW solar could be integrated, which added to the
 perception of risks of solar integration among decision makers, grid operators and investors







There are opportunities to leverage resources from neighboring countries to solve near-term power shortage, and strategically upgrading the system backbone for further system expansion

Opportunities

Description

Interconnectors with neighboring countries

- Interconnection projects with Mozambique, Zambia, etc. could help Malawi meet short-term power need without having to spend capital investment in generation projects
- Interconnection contracts could potentially secure a relatively low price for a certain period of time to hedge power price risk
- Interconnection lines could also used for market transaction at the SAPP

Transmission backbone project

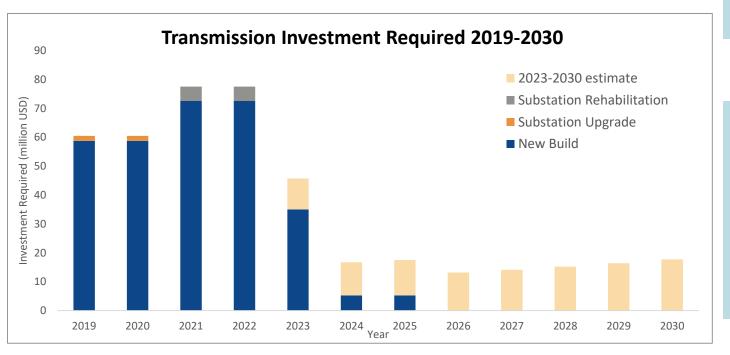
- Transmission backbone project involves high-voltage transmission lines and substations alongside to improve system reliability to key regions
- The enhanced transmission capability could allow additional intermittent renewable resources to be integrated without (or with minor) impact to the system







Malawi can follow an initial transmission project plan to support system expansion and upgrade



The Central to North Backbone-Western Transmission Line was estimated to cost \$175 million. Once completed, it would support interconnections and serve as main highway across the country. The model assumes ongoing transmission investment for upgrades beyond 2023, at a lower level of investment than the backbone project.

Tier 1: Quick Win

Nanjoka and Dwangwa Transmission Lines & Substations projects are supporting Salima and Nkhotakota PV projects



Tier 2: Near-term (2019-2023)

- Phombeya-Zomba-New Blantyre Transmission Line & **Substation** is supporting Mozambique interconnection, as well as Mpatamanga hydro when it's built
- Central to Northern Backbone-Western Transmission Line is supporting Mozambique line, as well as Songwe hydro when it's built, and will be critical for transferring power between Central and Northern regions*
- New Blantyre Station, Chichiri Substation upgrade and **Eastern Transmission Line** are supporting critical areas



Tier 3: Mid-term (2024–2030)

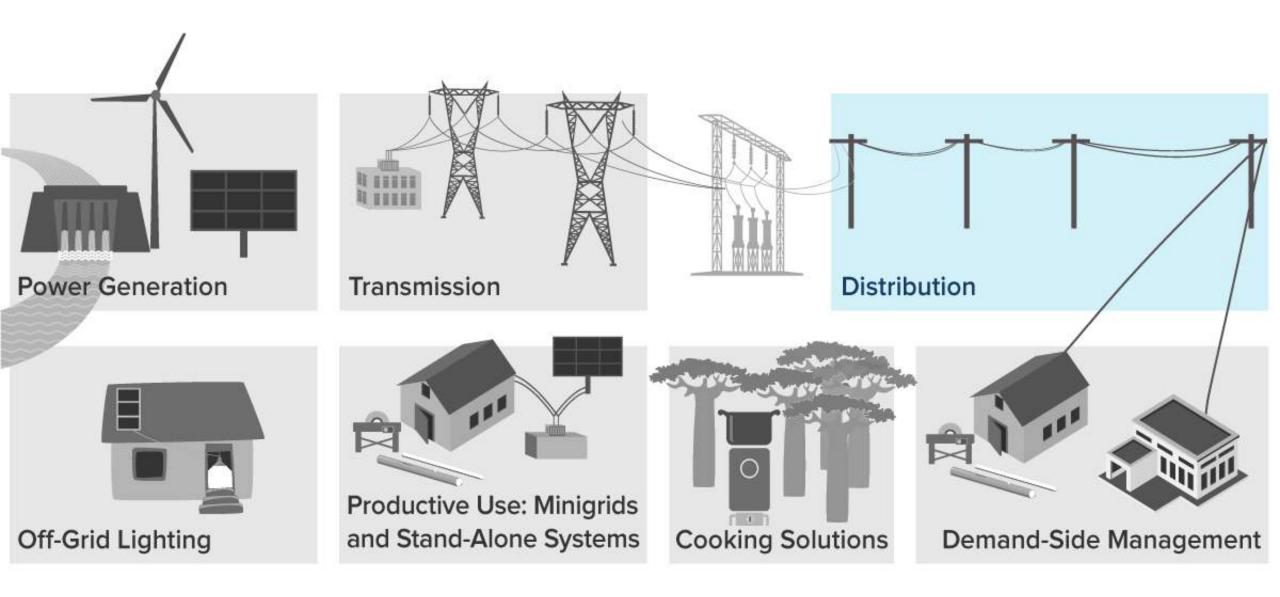
- Chintheche—Chikangawa (Raiply) 132kV Transmission Line and Substation Upgrade is supporting Mzimba wind plant
- Estimate additional \$11–18 million per year to keep up with the generation expansion and system upgrade
- Suggest further analysis to evaluate the prioritization

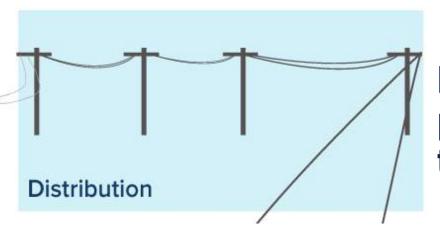






DISTRIBUTION





Malawi should coordinate the on-grid and off-grid planning to achieve a systematic, optimized solution that achieve access targets

~\$500 million

investment required by 2030 to enable a robust grid densification*

Top priorities for Malawi are:

- Distribution upgrades to sustain economic growth
- Cost optimization for rolling out electrification programs

To move forward, the next steps are:

- Build crucial substations
- Conduct analysis to further prioritize among least-cost grid densification areas
- Conduct integrated, on-grid and off-grid planning on a regular basis to coordinate investment decisions







Existing distribution system is facing the challenging of aging and overloading, with power quality being a major concern

Challenges

Description

Low levels of electrification

- Over 60% of the country's people (~12 million) reside within 2.5km of existing grid, and more than 80% (~15 million) reside within 5km
- An estimated 1.1 million households reside within 500m of existing ESCOM transformers and 1.5 million within 1km
- However, only 20–30% of this population is connected to the grid

Power quality issue for existing customers

- Existing distribution lines and substations are overloaded, especially in the areas with rapid urbanization
- Customers started to install off-grid back-up generations and provide threats to utilities (potential grid defection and utility death spiral)



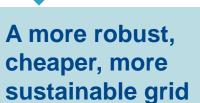




Grid densification and expansion coordinated with off-grid electrification are the most cost-effective ways of bringing electricity access to new communities

Generation capacity expansion

 Reduce reliance on large scale generation, instead use distributed energy resources (such as connected microgrids) for grid expansion to avoid stranded assets issues



Least-cost grid densification

 Customers within 500m–1km of ESCOM transformers can be connected to existing transformers with little to no additional medium voltage line

Productive use and demand stimulation

- Electrifying productive use increases capacity utilization to reduce per-unit costs and improve system viability
- Need to provide financial support for acquiring appliances and wiring houses, to increase uptake (e.g., ESCOM Ndawala program could be ramped up)



Off-grid electrification

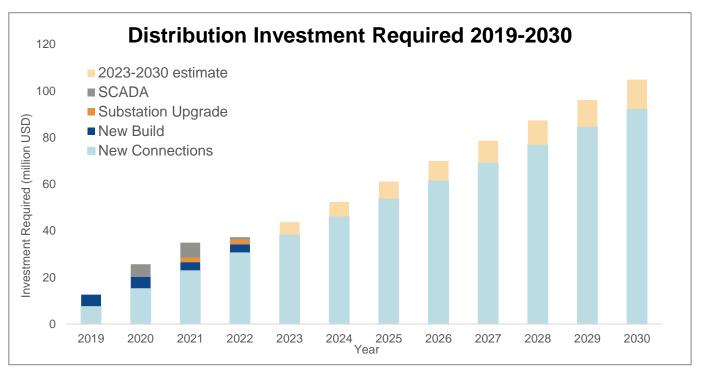
 Solar home systems and minigrids can meet power needs in areas that grid extension hasn't reached, and help increase demand to achieve better economics when the main grid does arrive







Capturing the low-hanging fruit of least-cost grid densification through continued investment in the distribution network is essential for achieving targets



Supervisory Control and Data Acquisition (SCADA) is the computer system used for operation and control of the transmission and/or distribution networks. ESCOM has been using SCADA for transmission for a long time, and started to implement it in the distribution network to increase the real-time visibility of the distribution network, increase speed in execution of operational commands and availability of quality distribution system data that can be used for planning purposes. We estimate a staged development of implementation from the Southern region to Central and Northern regions, based on the ESCOM plan.*

Tier 1: Quick Win

 Blantyre West to Chileka Line, Lilongwe Area 49 Substation and KIA Substation can achieve quick wins by supporting areas in the Central region with highest population density



Tier 2: Near-term (2019-2023)

- Staged SCADA projects, Thyolo C, Malosa and Senga Bay Substations and Monkey Bay-Maldeco Line can improve power quality in critical regions
- Suggest further analysis into the 109 "high" and "very high" priority locations with over 100,000 households identified by GIS study



Tier 3: Near-term and Mid-term (2019–2030)

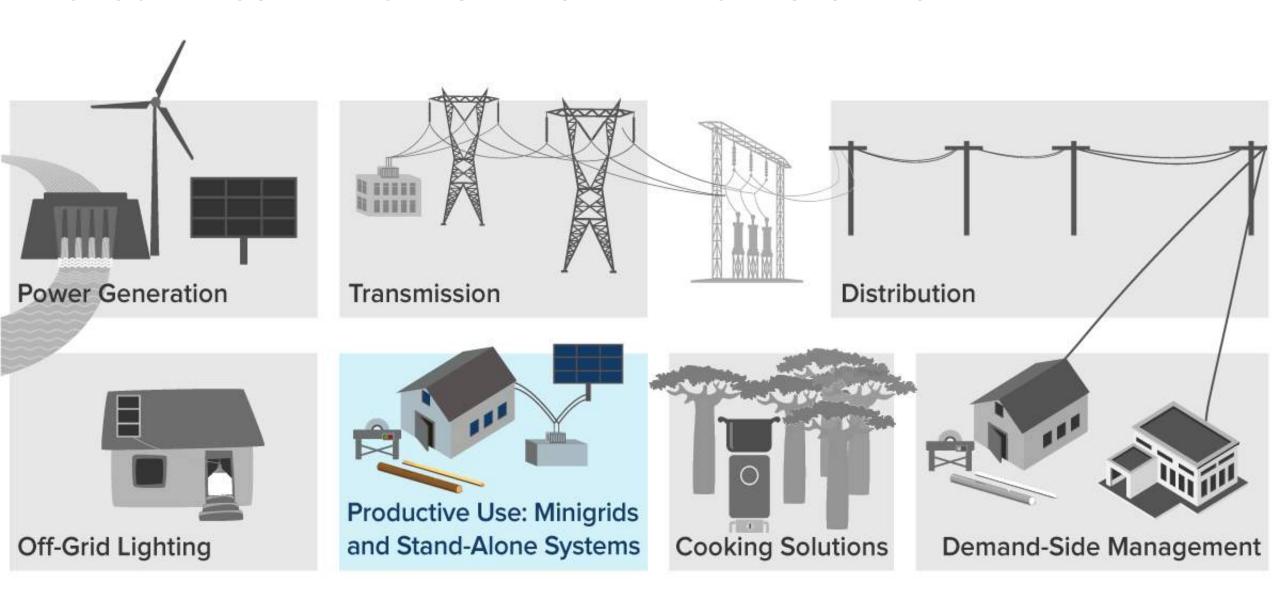
- Connecting **800,000 homes** within 500m would bring the electrification rate to **28% nationwide**
- Follow the best practice of grid connections to reduce capital expenditure (CAPEX) (US\$450–500 per connection); total estimated cost is \$400 million
- For 2024–2030: estimate spending of **\$5–13 million** to maintain/improve power quality. Suggest further analysis to evaluate the prioritization







PRODUCTIVE USE: MINIGRIDS AND STAND-ALONE SYSTEMS





Malawi should identify and support productive use to enable sustainable business models in the minigrid sector

>\$10 million

investment required by 2030 to develop the minigrid market*

Top priorities for Malawi are:

Couple minigrid
development with
agriculture-based
productive use to reduce
electricity costs and
promote localized
economic growth

To move forward, the next steps are:

 Assess value chains in irrigation, horticulture, and dairy farming to identify potential for minigrid growth







Off-grid Productive Use Challenges Opportunities Priority Activities Investment

Major challenges for off-grid productive use include lack of sustainable business models and poor collaboration between productive sectors and electrification efforts

Challenges

Description

1. Lack of proven business models

- Mismatch in demand and supply due to low affordability, seasonal incomes, and limited anchor loads
- Poor cost recovery and lack of skilled technicians lead to inadequate repair and maintenance and inability to ensure long term sustainability of systems. Out of more than 17 projects developed, only 4 projects remain in operation today*
- Lack of training and financing to develop the business case, identify the right productive use equipment, and overcome upfront costs
- Lack of awareness on equipment standards to identify the right equipment for meeting user needs and system constraints

2. Poor collaboration productive & electricity sectors

- Lack of collaboration between agriculture sector and electricity providers makes planning and budgeting for productive use in project design difficult
- For example: value addition centers to process crops financed by the Ministry of Agriculture faced 3year delays to get electricity

3. Costs too high

- Equipment costs, balance of system, and limited penetration of mobile money drive up minigrid costs in Malawi***
- Solar powered minigrids in Malawi incur estimated all-inclusive costs from \$1.33 to \$2.44/kWh**
 compared to benchmarks for regional projects of \$0.60/kWh







Off-grid Productive Use Challenges Opportunities Priority Activities Investment

Supporting productive use requires testing new business models and collaborating with agriculture programs

Opportunity

Description

1. Test new business models

- Include productive use in siting decisions, design, and execution of projects to ensure projects include realistic demand estimates; earmark resources to support demand growth
- Target underserved communities under the grid with latent productive use opportunities and feed surplus power to the grid, helping address the grid's generation deficit in the short to medium term
- Build on lessons learned from early efforts, including EnDev's PURE incubator/accelerator that will support new businesses engaged in productive uses of energy to enter markets and increase sales*
- 2. Establish linkages with agriculture sector
- Develop cross-sector programs to develop and power productive use facilities in agriculture hubs
- Apply lessons learned by Road Authority and Ministry of Agriculture to coordinate road projects with needs of agriculture hubs
- 3. Increase capacity utilization to bring down unit costs
- Design productive use components to reduce minigrid costs by around 20%, adding daytime and variable loads and more kWh on the system to spread fixed costs over more consumption (e.g., predevelopment costs, fixed operation costs)







Challenges **Opportunities Priority Activities** Off-grid Productive Use Investment

Off-grid productive use is already taking place in Malawi and learning from exemplar projects can be applied to accelerate progress

Examples of productive use in Malawi

Productive use intervention

Context

Coffee and agroprocessing with minigrid electricity in Usingini*

Small-scale

in Mudumuka**

irrigation with stand alone solar pumps

- Electrification of coffee processing with minigrids
- Expansion into macadamia processing to address seasonality of coffee crop
- Irrigation serving smallholder farmers
- Expansion into cash crops (tomato, beans) with stand alone irrigation pumps

- Large village: 1,500 households
- 10km from medium voltage (MV) lines, grid offers unreliable service
- High ability to pay—high income generating activity of coffee production
- Presence of Airtel tower to provide anchor load
- Larger peri-urban community
- Main irrigation site at Mudumuka, with 2,000 households in a 2km radius
- >1km from MV lines, unreliable service and lines do not run to irrigation site
- Low ability to pay due to prevalence of subsistence farming and limited income generating activities

Examples **range** from larger-scale projects that generate sufficient revenues to justify installing a minigrid, to smaller, more scattered **opportunities** that are best served through **stand-alone** systems

Productive use is already happening, but for examples like this to become the norm, Malawi needs to understand where opportunities for productive use lie to inform the design of cross-sector support structures that will enable localized productive use interventions

See Appendix B for additional detail on productive use case studies







Off-grid Productive Use Challenges Opportunities Priority Activities Investment

Understanding the opportunities for productive use will inform which intervention activities Malawi should pursue going forward

Productive use intervention activities

Intervention category		Intervention scale
Needs assessment	Value chain evaluation	National
Business development services (training and education)	Identification of optimal equipment	National and Local
	Business case assessment	Local
	Enterprise development & training	Local
Equipment provision and consumer finance	Local appliance availability and affordability	National and Local
	Information on optimal appliances	Local
Larger scale demand stimulation projects	Larger scale productive use interventions	Local
	Cross-sector development partnerships	National
Electricity service	Electricity cost and pricing	Local
	Tariff structure	Local
	Service quality	Local

Interventions across the value chain can support productive use efforts:

- Value chain analysis to understand gaps where targeted interventions can grow local economies
- Business development to help developers & customers get the most from new appliances and equipment
- Equipment provision & finance to develop and help customers access the right appliances and equipment
- Large scale projects to promote productive uses and economic growth by targeting larger ventures and new markets
- Electricity service models create the right conditions to increase the rate of uptake







The key next step is for national and local actors to conduct needs assessments to better understand productive use opportunities

Productive use intervention activities		
Intervention category		Intervention scale
Needs assessment	Value chain evaluation	National
Business development services (training and education)	Identification of optimal equipment	National and Local
	Business case assessment	Local
	Enterprise development & training	Local
Equipment provision and consumer finance	Local appliance availability and affordability	National and Local
	Information on optimal appliances	Local
Larger scale demand stimulation projects	Larger scale productive use interventions	Local
	Cross-sector development partnerships	National
Electricity service	Electricity cost and pricing	Local
	Tariff structure	Local
	Service quality	Local

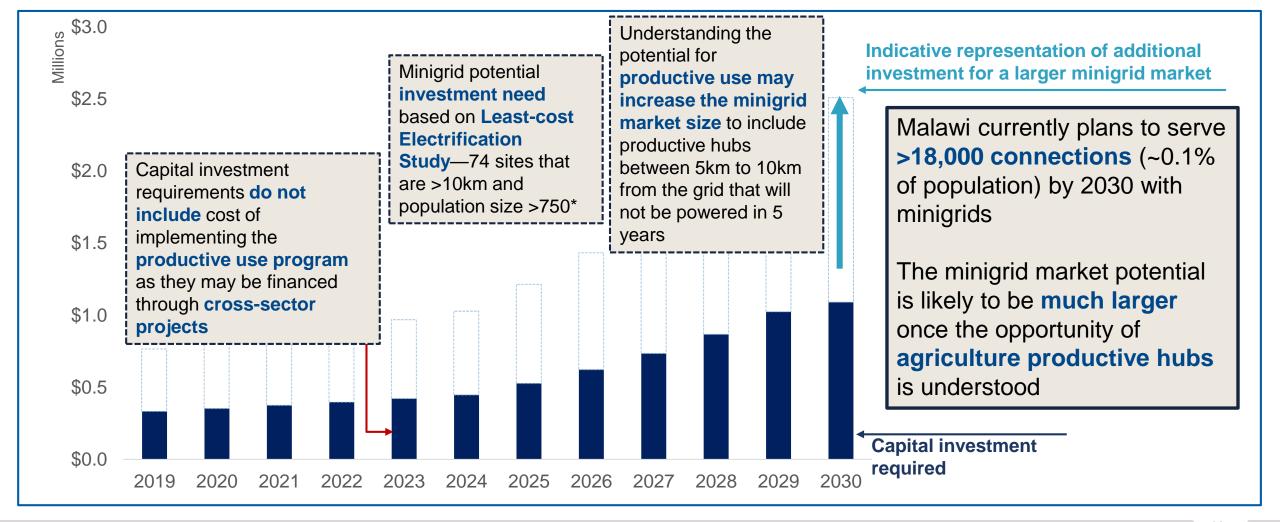






Off-grid Productive Use Challenges Opportunities Priority Activities Investment

Prioritizing productive use, Malawi can move the off-grid sector towards financial viability, enabling it to take on a more significant role in the country's power sector

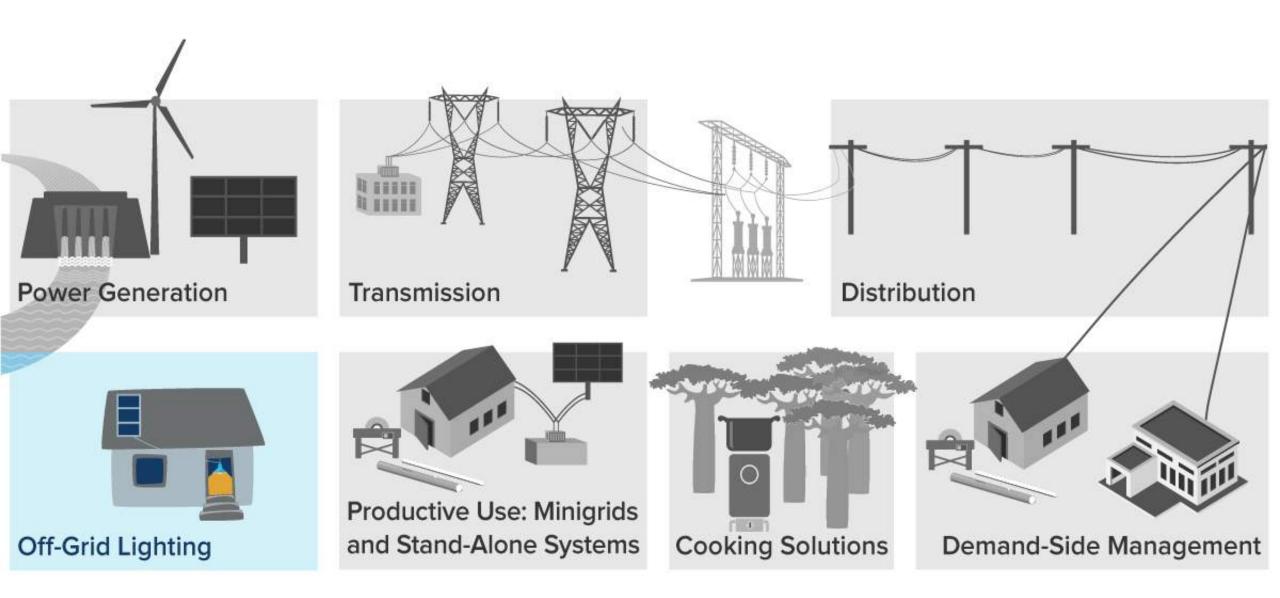








OFF-GRID LIGHTING





Malawi should enable private sector participation to grow the off-grid lighting market, while subsidizing the poorest to meet its access targets

\$130 million

investment required by 2030 to meet off-grid connection targets*

Top priorities for Malawi are:

- Understand demand
- Build consumer awareness on product quality
- Subsidize the poorest

To move forward, the next steps are:

 Collect information on performance of different service options to tailor program design to market needs







The major challenges the pico solar sector faces include information asymmetries, poor quality, and low affordability

Challenge

Description

1. Poor information and nascent market

- Poor information on demand characteristics challenge matching technical and financial solutions to target population's ability to pay (ATP) and preferences
- Few distributors in rural areas. Distributors face high upfront costs to establish supply chains to serve an unproven market (current sales <2000 units a year). USAID's Solar Home System Kickstarter Program is addressing this barrier by providing results-based financing (RBF), linkages to creditors, and consumer awareness as a market development tool*

2. Poor product quality

- Limited consumer awareness to distinguish between products and make tradeoffs between quality, value, and price**
- Difficulty in controlling supply of counterfeit goods imported through uncharted routes. Institutional arrangements for enforcing technical standards can only address formal supply chains
- Outdated quality standards, although Malawi Renewable Energy Strategy 2017 sets out a plan to adopt Lighting Global Standards

3. Low affordability

- Around 3.5M households cannot afford to pay for pico solar products***
- Value-added tax (VAT) and duties (on some products) combined with inflation and foreign exchange (FOREX) volatility drive up local prices, reducing affordability







The largest opportunities for pico solar include leveraging program flexibility, community organizations, and potential for scale

Opportunity

1. Leverage multistage program design to understand market needs

- 2. Build consumer awareness of quality products
 - 3. Overcome affordability barrier

Description

- Conduct a trial-based implementation model that feeds back lessons learned into program design to improve likelihood of success
- Provide a range of options in payment models, subsidies, and product choice during early stages until
 characteristics of demand are better understood to ensure that demand can drive supply
- Improve coordination across ongoing efforts, such as with GIZ EnDev's market development efforts supporting suppliers, promoting one-stop shops for sales and service of products, and organizing market participants to push for better regulation*
- Leverage USAID and GIZ EnDev awareness campaigns to develop consumer knowledge on distinguishing quality products from counterfeit goods
- Use village Savings and Loans institutions as entry points to identify and understand market needs, provide consumer awareness training, and fund repairs for low-cost pico solar products after warranty period expires
- High population density, significant potential size of market (over 30K units sold in Jul-Dec 2018),** and proximity to larger markets can enable providers to achieve scale and lower costs
- Support market scale by removing VAT and providing viability gap funding—3.5M households that would need viability gap funding to cover difference between cost and ATP







Malawi has a unique opportunity to test and refine to design the right approach to meet the country's needs

Two projects aim to support the development of the off-grid lighting market in Malawi:

- Phase 1: USAID Solar Home System Kickstarter Program (US\$1.5M) under implementation
 - Phase 2: World Bank Electricity
 Access Project (US\$20M*) approved

Malawi can test a range of design options and collect information on their performance to refine the design of the larger Phase 2

Preliminary Data Collection List		
Supply chain	Number of providers operating per district	
Sales	Number of connections per provider	
Product preferences	Number of units sold per product category**	
Repair and Maintenance	Number of repairs Types of repairs Consumer preference for coverage options under warranties	
ATP	Loan Repayment, default rates of various payment models	
	Loan Repayment, default rates at different price points	

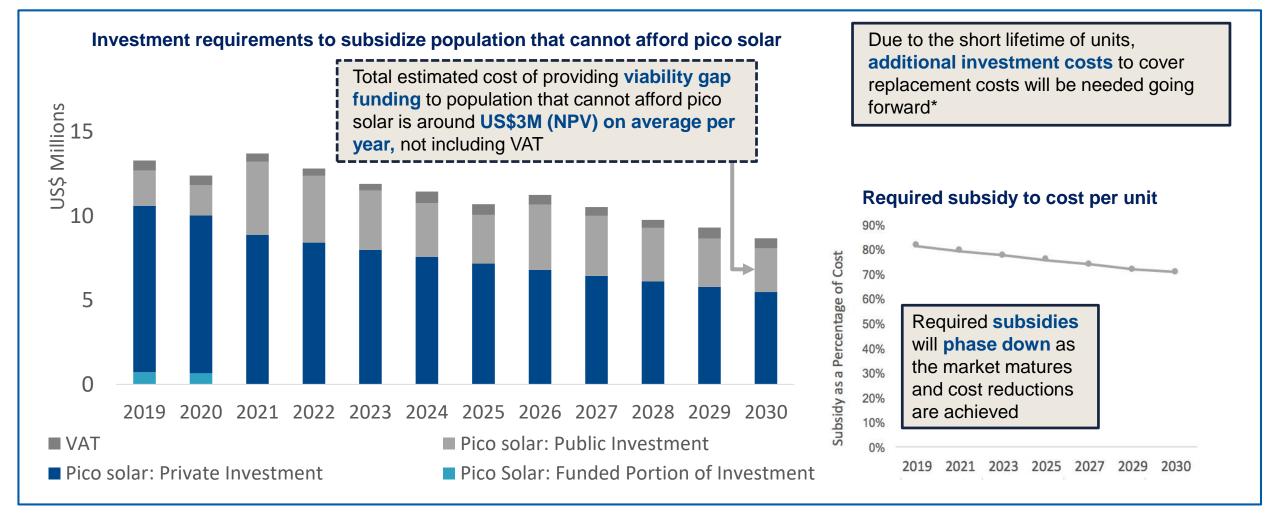
^{*}Twenty million refers to the off-grid component of the project supporting the development of the market for stand alone systems, total project size is US\$150 million, which also includes a component developing minigrids (US\$10M).







To reach universal access, Malawi can complement grid development with ~3.5M off-grid connections by 2030 (around 60% of households), subsidizing the poorest

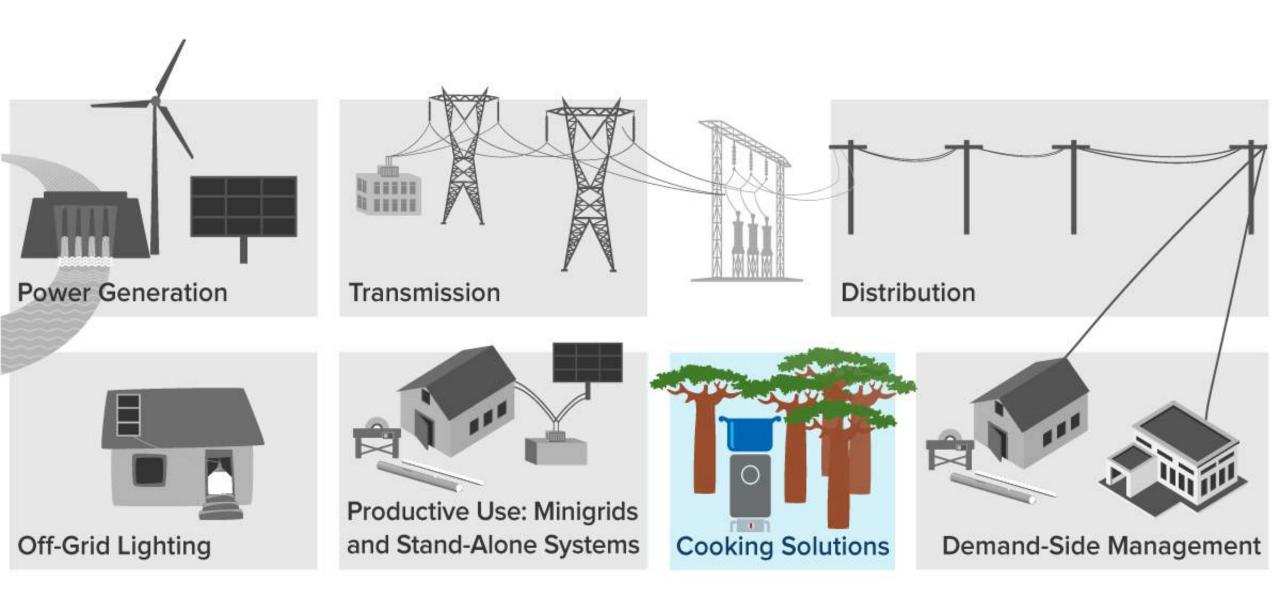








COOKING SOLUTIONS





\$510 million

Investment required in:

Supply side, to increase biomass availability

Demand side, to increase efficiency

New technologies and infrastructure to drive sectoral transformation

Malawi must develop a long-term clean cooking strategy to drive a sectoral transformation and avoid major deforestation in the coming years

Top priorities for Malawi are:

 Drive a sectoral transformation of the cooking sector to reduce biomass demand, increase health and provide sustainable cooking solutions To move forward, the next steps are:

- Conduct an interministerial planning process to augment improved cookstove strategy and set a longterm vision for clean cooking with non-biomass technologies
- Apply targets and mobilize investment with innovative business models







Cooking Solutions Challenges Opportunities Priority Activities Investment

The current trajectory of high biomass dependence is unsustainable for Malawi

Supply/Demand Conventional demand will exceed supply potential between now and 2027 SEforAll Action Agenda cooking targets* will only make a slight dent in the impending supply/demand imbalance SE4All Targets Thousand kilotons Supply (error bar indicates best possible scenario) Fuel Wood Demand (Dry Matter) Biomass Demand with no intervention 10 9 2019 2020 2021 2022 2023 2024 2025 2026 2027 2028 2029 2030

Environment & Resilience

Trees and forests play a disproportionately large role in energy security, but also serve several other key functions:

- Soil erosion control to enhance energy security (especially for hydropower energy generation), plus food security, and increase resilience to weather shocks
- Regulation of local and regional climate
- Providing the foundation of ecosystems and ensuring food security from agroforestry and pollination systems
- Limiting of soil, water, and air pollution

Gender Equality

A significantly higher proportion of women than men collect fuelwood—a time-consuming activity that could be otherwise spent on productive uses

Health

 The large volumes of concentrated exhaust emitted by current cooking methods is a significant concern for individual health especially for cooking in enclosed areas







Forest and landscape restoration instruments can help optimize biomass supply, but would have to be prioritized and and scoped to before implementing

Instrument	Scoping Potential	Overall Cost	Description		
Natural Forest Management and Watershed Protection	16% of the country 1.52 million hectares	195.6 million	Increase resources available; provide seedlings, materials, and training to	These initiatives typically require public and philanthropic funding	
Conservation Agriculture	2% of country 200,000 hectares	13.4 million	Increase resources available; provide seedlings, materials, and training to encourage planning and actions (e.g. treplanting) that can help limit soil erosion strengthen stream-banks, increase foosecurity and restore biodiversity Relieve pressure on and protect forester areas through increased access to local Community Plantations for fuelwood reserves Establish private, managed woodlots in order to maintain sustainable fuelwood demand and supply Support use of non-forestry fuels in improved cookstoves ¹ , including		
Farmer Managed Natural Regeneration	19% of country 1.8 million hectares	15.4 million	security and restore biodiversity	runding	
Community Plantations and Private	6% of country	80.3 million	·	There is potential to incentivize the	
Woodlots 580,000 hectares 580,000 hectares Establish private, managed woodlots in order to maintain sustainable fuelwood	private sector to fund these initiatives				
Intercropping and non- forestry fuel reserves	To be determined	Low	• •	Funding needs to be determined	

Source: Forest and Landscape Restoration Opportunities Assessment for Malawi (2017)







A range of cooking solutions can be deployed to meet needs and reduce biomass demand, without increasing cost for households that already use charcoal

Cooking Tech	5-year Discounted HH ¹ Cost (USD)	Equipment Cost ² (USD)	Current Usage Rate ³	State of Market As of 2016, non-biomass cooker deployment was as follows: • 6800 LPG Cookers • 84,000 Electric Cookers			
LPG	787	50	0.2%	 LPG distribution mechanisms still nascent LPG tank ownership is expensive LPG imports do not improve Malawi's balance of payments 			
Electricity	1044	70	2%	Electric cooking presents a significant peak load for Malawi's electric grid, which is still building capacity			
Charcoal	743	37	16%	Charcoal cookstoves don't address biomass demand, emissions, or health concerns			
Biogas	171	62.5	0.001%	High initial cost of digestor is cost-prohibitive for farmers Lack of local successful technology pilots has stinted awareness and perpetuated social distrust of the technology Limited skilled labor supply for scale-up and maintenance			
Ethanol	426	48	~	Could potentially strain ethanol supply for fuel and other uses			
Advanced Woodstove	0 – 964	3	23.8%	Advanced cookstoves don't fully address biomass demand, emissions, or health concerns ⁶ As of 2019 1,079,876 Advanced			
3-Stone Stove	0 – 3634		58%	- Baseline for most of the population Woodstoves have been sold in Malawi ⁵			

^{1.} HH = Households

Sources: SE4All Action Agenda: Quantitative Study on Cooking Fuels in Malawi: National Cookstove Steering Committee 2018-20 Strategy

health impacts of smoke in households (Christa Roth, 2019).





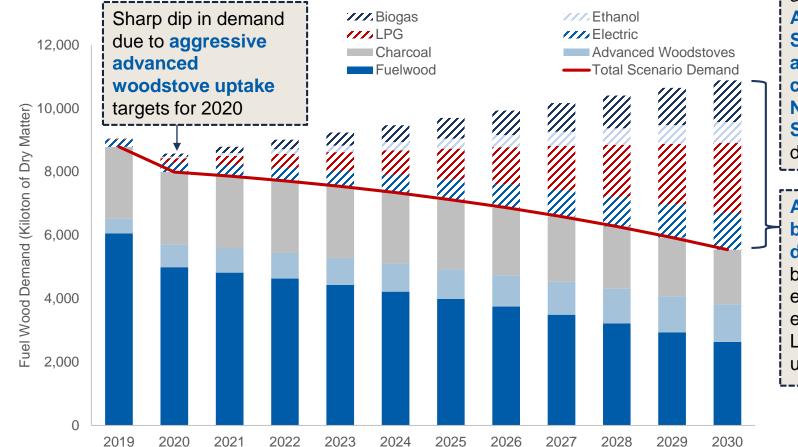
^{2.} Clean Cooking Alliance Cookstove Catalog

^{3.} Percentage of Population (2016)

^{4.} Overall cost could drop to 0 USD if fuelwood is harvested without being paid for 5. https://energypedia.info/wiki/Malawi Cookstove DB
6. However, preliminary research indicates that portable, improved cookstoves are increasingly used outside the homes, reducing the

More ambitious targets for non-biomass cooking technologies could more

significantly reduce biomass demand



Government of Malawi identifies the need for more ambitious targets than set by the SE4All Action Agenda. Pillars 1 and 2 of the National Charcoal Strategy 2017-2027 call for the promotion of alternative cooking fuel uptake, and fuel efficient cooking technologies respectively. The 2018 National Energy Policy, National Cookstove Steering Committee 2018-20 Strategy and other documents can guide new targets

Avoided
biomass
demand² from
biogas,
electric,
ethanol, and
LPG cooker
uptake

Possible Targets (2030) Number Population Technology of Units Uptake Advanced 2.2M 37% Woodstoves Charcoal 300k 5% Biogas 596k 10% **LPG** 893k 15% 477k 8% Electric **Ethanol** 298k 5%

Biomass demand¹ by technology uptake for charcoal, advanced woodstoves, plus fuelwood usage, and biomass demand mitigated²







^{1.} Demand forecast shown reflects SE4All Action Agenda and 2018 National Energy Policy cooking targets

^{2.} Biomass demand mitigated is measured by demand saved from households that would otherwise using fuelwood for cooking Source: National Cookstoves Programme Roadmap; National Cookstove Steering Committee Strategy 2018-2020

Malawi should develop an integrated approach to clean cooking in order to address urgent national needs and an unsustainable biomass supply-demand balance

Cooking options

LPG

Electricity

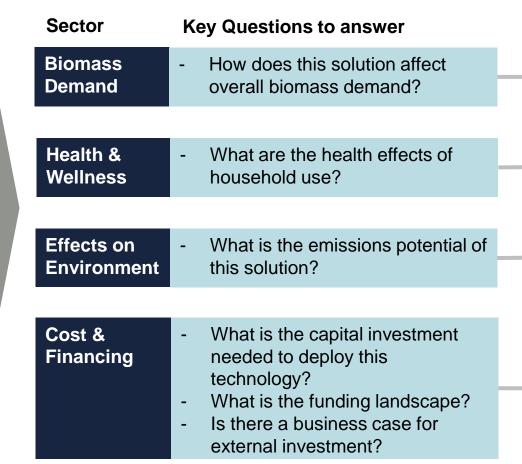
Charcoal

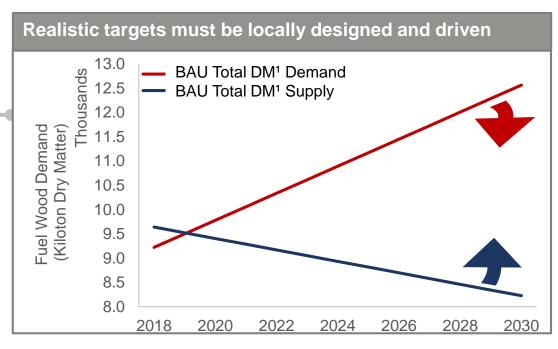
Biogas

Ethanol

Advanced cookstove

3-Stone Stove





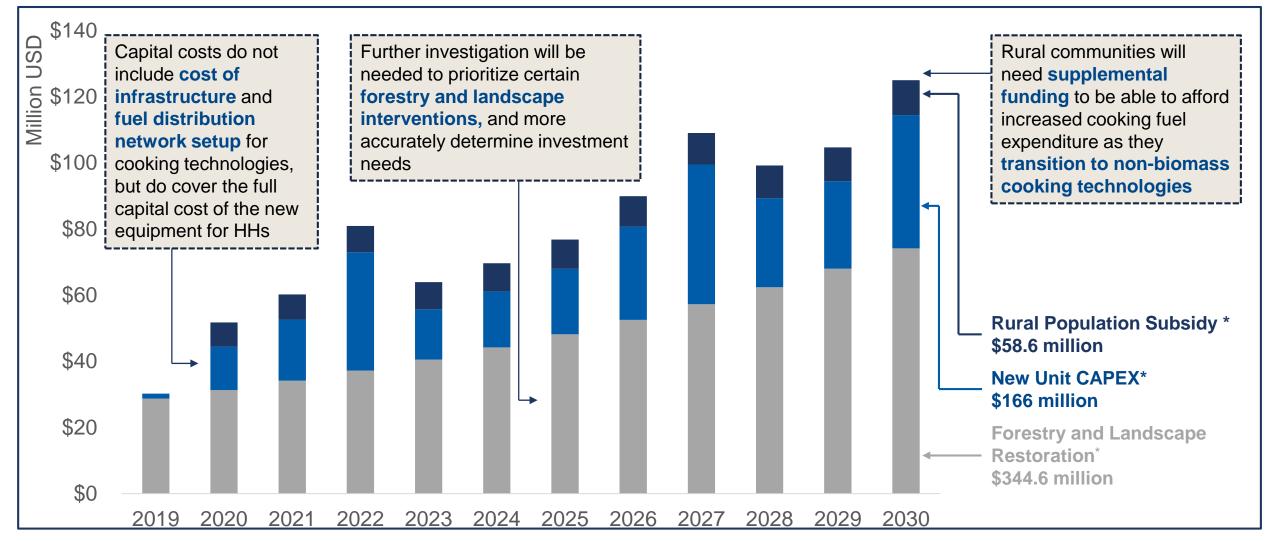
Next step: Given the complexity of the sector, and interactions with several non-energy sectors, it is recommended that an inter-ministerial planning process be carried out to develop quantitative targets for a comprehensive clean cooking strategy to 2030







Improving Malawi's cooking practices and restoring biomass supply will require continued and targeted investment









FINANCE FOR DEVELOPMENT

1. Background

2. Introduction

3. Projects

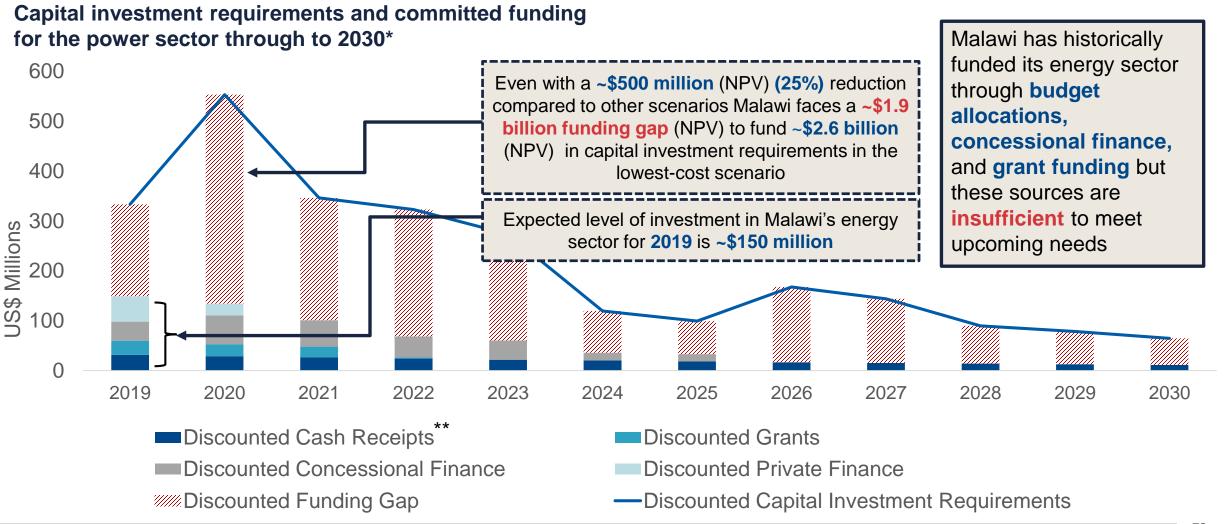
4. Finance

5. De-risking

6. Recommendations

7. Appendices

Malawi has some funding in place and the prioritization framework reduces costs but the funding gap for the power sector remains large





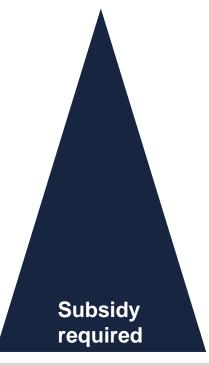




Blending finance to reduce perceived risks and dedicating limited public finance to economically viable projects can catalyze private investment

Fully commercial

Uses of Finance



Lower risk commercial activities Stand-alone systems for productive use and pico (no subsidy) solar for mid to high socioeconomic brackets **Higher risk commercial activities** Generation (in need of temporary subsidy) Minigrids targeting Not fully commercially viable activities (in need of temporary subsidy) productive use Not fully commercially viable activities Transmission, distribution, (in need of long-term or permanent DSM, cooking solutions, subsidy) and pico solar for low socioeconomic brackets

Sources of Finance

Market-based financing Commercial Investors

Guarantees, subordinate capital, first loss capital Development Finance Institutions (DFIs), government

Donor capital, grants and some concessional financing Government, NGOs, DFIs







Malawi has already taken important steps to encourage investment by reducing investment risks

The standardized template of the implementation agreement includes safeguards to protect investors, including:

- Providing protections for moving funds in US dollars out of the country
- Ensuring tariff ramp-ups to protect against currency volatility
- Providing credit guarantees on off-taker payments

10. Foreign Currency Exchange and Transfer of Funds

40.1 Foreign Exchange Regulation

The exchange and transfer abroad of all Dollars related to the Project shall be governed by the Laws of Malawi as amended from time to time, provided that the GoM shall permit the Company to make or receive any payments in relation to the Project in Dollars.

40.2 Free Transfer and Repatriation of Necessary Funds

The GoM shall permit the free transfer of all funds and financial settlements in Dollars necessary to implement and carry out the Project or as contemplated by this Agreement.

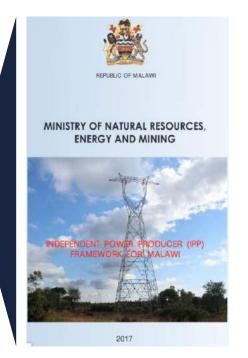
40.3 Tariff Increased in line with Exchange Risks

[The GoM shall approve any increase to the Tariff that is necessary to address exchange risks between Kwacha and US Dollar.]

3 GoM Guarantee

43.1 Guarantee

In consideration of the Company entering into the Power Purchase Agreement with the Power Purchaser, the GoM hereby irrevocably and unconditionally guarantees and promises to pay the Company the amount of [□] when due in accordance with the terms of the Power Purchase Agreement, which obligation of the GoM shall include monetary damages arising out of any failure by the Power Purchaser to perform its obligations under the Power Purchase Agreement to the extent that any failure to perform such obligations gives rise to monetary damages.

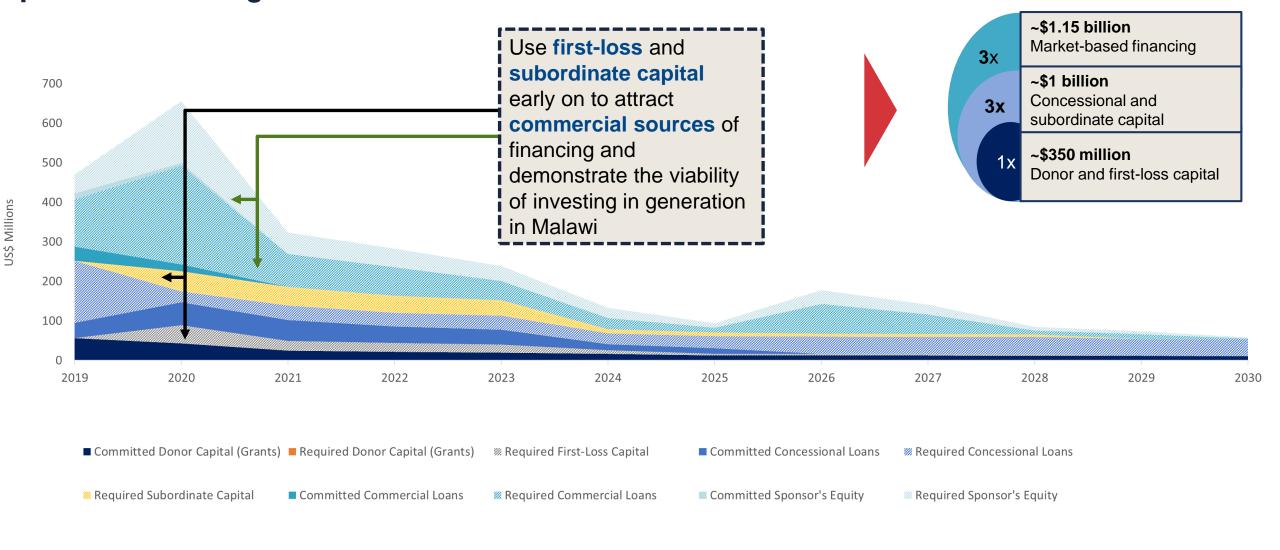








Malawi's proposed financial strategy builds on this approach to leverage 3x in private financing







The prioritization framework unlocks commercial financing by disproving perceived risks and increasing investor comfort

Identify and implement Quick-win Projects

Projects

Win

Quick

o

Effects (

Criteria for Quick Win Projects

Demand-side management—improve system economics and reduce system costs

Generation—improve **reliability** of system and **quick turnarounds**

Transmission—ensure ability to **deploy power** and benefit from new supply

Distribution—ensure new supply can connect to largest load centers

Mini-grids—ensure **cost recove**ry by targeting **productive use**

Improve off-taker finances

Reduce perception of risk through demonstration effects

Balanced system growth

Prove viable business models

Provide a **track record** to give credibility to ESCOM as an **off-taker**

Show pathway for mitigating risks

Prove viable business models

Unlock commercial financing







To develop this pipeline Malawi should start with public sources of green climate finance to blend, de-risk, and attract private investment

Green climate finance is a good fit for Malawi's needs		Low liquidity requirements	Low return requirements	Long-term investment horizon	Flexible supply of products to de-risk private finance
	√	✓	✓	✓	✓

Green climate finance refers to financial resources that support climate change mitigation and adaptation, and are deployed through grants and non-grant mechanisms, including market-based and concessional debt and equity and derisking products.*





Several green climate facilities can provide funding to de-risk more commercial sources of financing now

Fund	Trustee	Best Fit with Investment Needs		
Access to Energy Fund (AEF)*	FMO Netherlands Development Bank	 Early stage investment and de-risking of commercially viable projects (Gen) Lighting and Productive Use in off-grid sector 		Some of the trustees are already investing in Malawi
InfraCo Africa—Sub Sahara Infrastructure Fund*	Private Infrastructure Development Group	De-risk commercially viable projects		
Interact Climate Change Facility	European Development Finance Institution	De-risk commercially viable projects		
International Financial Corporation-Canada Climate Change Program	International Finance Corporation	 Early stage investment and de-risking of commercially early in pipeline Offer second tier financing to increase local investor commercially 		
Clean Technology Fund of Climate Investment Funds	World Bank	Early stage investment and de-risking of commercially via	able projects (Gen) ←	
Energy and Environment Partnership in Southern and East Africa (EEP)	Nordic Development Fund	Various**	See Appendix C for a deep dive of selection of facilities assessing the with Malawi's investment needs a	
Green Bonds Program	AfDB	De-risk commercially viable projects	broader list of financir can explore	ng facilities Malawi

^{*} FMO and InfraCo already invested in Malawi—JCM Salima UK Ltd, which owns 75% of SPV JCM Matswani Solar Corp, other 25% owned by InfraCo.







^{**} EEP supports projects in all sectors of clean energy, including solar PV, wind power, clean cookstoves, hydro energy, biomass, among others.

The following investors could provide more commercial sources of financing to blend with green climate finance

International & Regional Financial Institutions

AFC

OPIC

Export-Import Bank of the United States

China EXIM Bank

International Finance Corporation (IFC)





CHINA EXIM BANK

MITC can play a key role in centralizing outreach with these entities.

International & Regional Private Investors

Myra

Blue Haven

Lion's Head Global Partners

Helios

Triodos Bank

Next Energy Capital

responsAbility











responsAbility

Some of these investors are **already investing** in Malawi while others can be brought in with de-risking and awareness campaigns.

Local Banks

National Bank of Malawi Plc.

Standard Bank Malawi Ltd.

FDH Bank Ltd.

New Finance Bank

First Capital Bank Ltd.

CDH Investment Bank Ltd.

Ecobank Ltd.

NBS Bank Ltd.

Nedbank Malawi Ltd.





















Malawi needs in-house capacity to navigate the complex international financial architecture, secure green climate funds, and structure financing

Capacity Requirements

Malawi must **develop capacity** in several areas:

- Knowledge of climate finance landscape to identify sources and instruments for delivering climate finance
- Financial expertise to structure financing for and de-risk investments
- Establishing relationships with climate finance providers

Solutions

Existing programs can be **implemented quickly** to address capacity gaps:

- The Commonwealth Climate Finance
 Access Hub and Climate Finance Access
 Service (in development)—both programs
 provide subsidized in-country advisors for a
 period of 1 to 3 years to identify and secure
 climate financing and build local capacity
- In-house capacity embedded in local ministries enables a comprehensive skills transfer, by providing longer-term support and vantage into the issues that surface and how to resolve them throughout the full project development lifecycle

Outcome:
Build inhouse
capacity to
identify
pathways to
access green
climate
financing







DE-RISKING PROJECTS

1. Background

2. Introduction

3. Projects

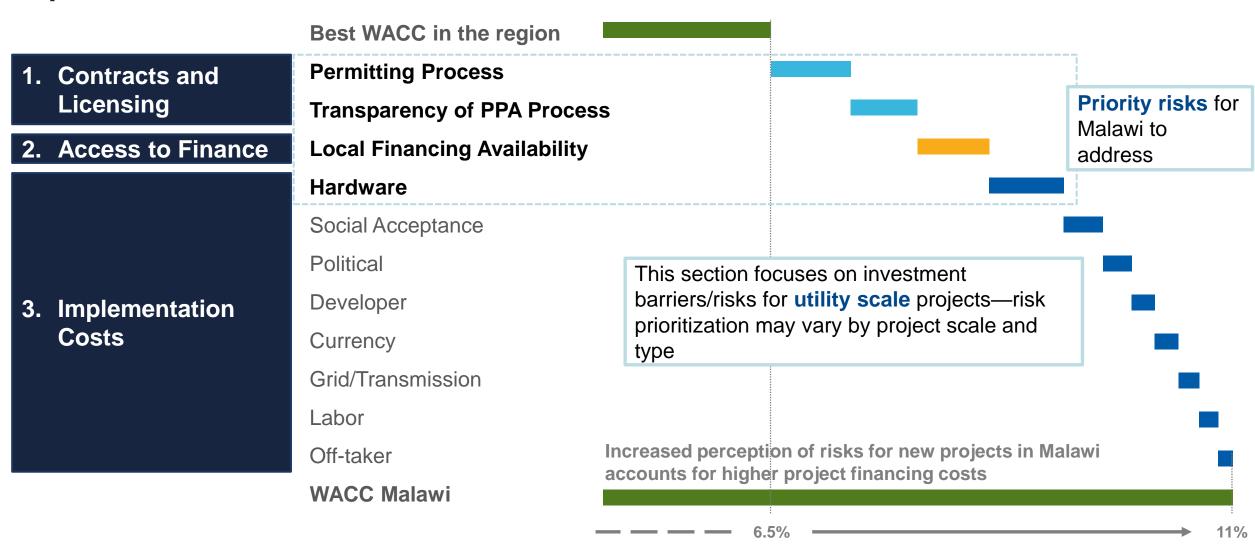
4. Finance

5. De-risking

6. Recommendations

7. Appendices

There are a set of real and perceived risks that make access to capital difficult and expensive for Malawi



Weighted Average Cost of Capital (WACC) calculated assuming a 70% debt, 30% equity split







[•] Incremental impact of risks on cost of project collected by a sample (12 respondents) of local financiers, foreign investors, government officials and IPP's engaged in utility scale solar generation projects. Analysis was undertaken following methodology of UN De-risking Renewable Energy Investment Study (2018)

Critical risks must be addressed to attract investment and grow the sector beyond "quick win" projects

Category	Prioritized risks
Contracts and Licensing	Permitting process Transparency of PPA process
Access to finance	Local financing availability
Implementation costs	Hardware costs

In the following slides, each high-priority risk area will be addressed using the following layout:

1. Challenges

What are the conditions that cause or magnify this risk?

2. Current Status

What steps have already been taken to address risk?

3. Opportunities

What are the potential interventions that can be taken to address risk?





Perceived and real risks around a lengthy and uncoordinated procurement process slow project development

ESCOM(SB) **EGENCO** /IPPs Government **Agencies**

Investors

Request for Expressions of Interest

Submit

Expression of

Interest (EOI)

GoM Performs

Feasibility

Study

Initial Due
Diligence and
Evaluation

Request for Tender

Evaluate Tender

Suk t

Submit Application Documents to Government Agencies

Submit Tender to single buyer

DoEA Reviews
Environmental Impact
Assessment

MERA Reviews Generation License Application

MLHUD Review Land Lease Application RISK TO PERMITTING
PROCESS: Inconsistencies
and political interference in
land leasing process cause
delays that can frustrate
developers and investors
pursuing opportunities

Investors and IPPs use PPA to secure financing

buyer

Negotiate

Implementation

Agreement terms

with Ministry of

Finance

Negotiate PPA terms with single

TRANPARENCY: ESCOM's bias as both the sole dispatcher and single buyer of electricity creates a perception that there is no independent single buyer to procure electricity from IPPs without favoring EGENCO or government-led projects

RISK TO PPA PROCESS

Financial Close

RISK TO PERMITTING
PROCESS: Government
faces restrictions on
accepting new contingent
liabilities. This can slow
project development to a
halt as funding
mechanisms become
difficult to navigate

RISK TO PPA PROCESS

TRANSPARENCY: IPPs might be deterred from entering the market given that unsolicited bids have no clear path to implementation (even with signed MOUs).

orgrica mocoj.

Contracts and licensing issues shown in the procurement process potentially cause IPPs and investors to lose interest

Time







Lack of expertise and experience in financing projects limits funding for project development

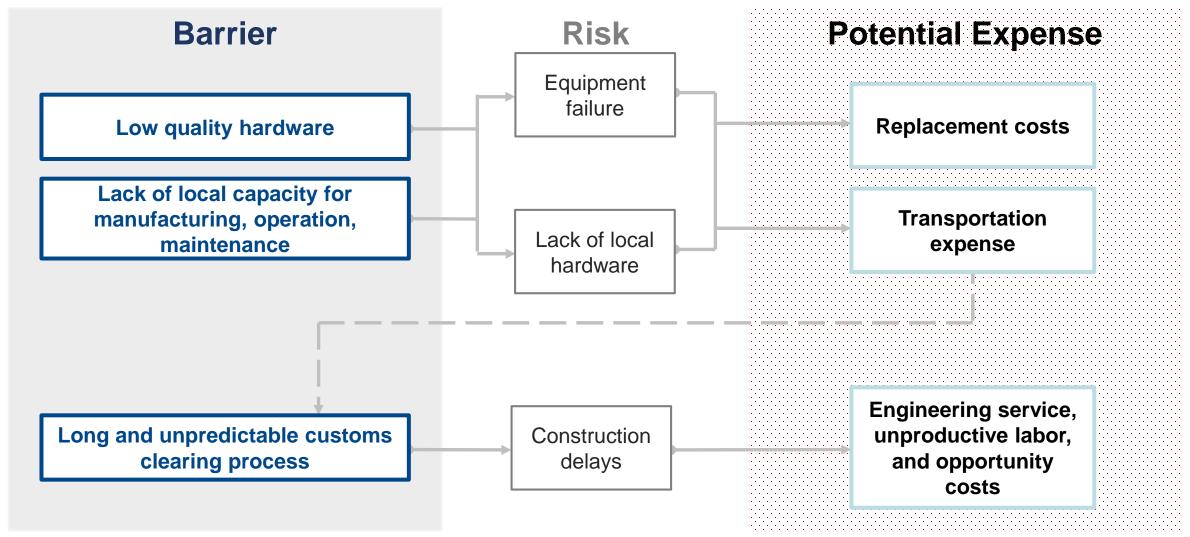
Limited expertise within government to identify sources and instruments for delivering Concessional finance **Funding Funding for** BARRIERS TO FUNDING **Projects** Few successful projects to demonstrate bankability **Private** Limited financial expertise to structure Capital financing to de-risk investments







Perceived and real difficulty of accessing hardware locally increases overall project costs





Malawi has adopted policy and regulatory measures to address some of the key risks and issues but needs to communicate with investors to dispel perceived risks

The government is committed to a strategic market vision, with systematic planning and clear procedures in place to guide project development National Electrification Strategy: Provides policy and regulatory strategies—plus technical, planning, and financial tools—for increasing private sector engagement Contracts and National Energy Policy: Establishes guiding frameworks to increase engagement with private sector Licensing (IPP), and enable increased RE deployment National Renewable Energy Strategy: Discusses feasibility and necessary action steps to achieve 2017 targets for on and off-grid RE electrification, plus for clean cooking **ESCOM T&D Capital Investment Projects:** Shows five-year T&D pipeline to increase grid capacity **Integrated Resource Plan:** Proposes project pipeline to align private sector with national priorities Opened its energy market to external investors to attract additional investment Access to **Finance Unbundling of the sector,** and the **IPP framework (2017)** lay the groundwork to attract international IPPs Implemented tax exemptions to reduce hardware costs and established the institutional framework to ensure quality of equipment Mandated import duty exemptions for critical energy equipment for construction (cranes, lorries, tractors, 3. Hardware Costs etc.); electricity generation (fuses, transformers, electricity supply meters, solar PV panels, etc.); solar lamps, and chargers* Assigned MERA responsibility for enforcing local RE quality standards, with support from Mzuzu University to test technologies and develop standards





Opportunities exist to address the priority risks and issues through a few, simple actions that can improve finance flows to the sector

1. Contracts and Licensing

- Streamline permitting process by publicizing action steps
- Expedite **establishment of external single buyer unit** to help promote a more well-regulated energy market
- Help expedite and **strengthen solicited bid process** by sharing resources with developers

2. Access to Finance

- Recruit specific program staff to develop local structures and capacity to pursue pathways for obtaining public sources of green climate finance
- Use blended financing—funding projects with both concessional green climate funding and private finance—to make projects bankable and attractive for investors
- Disseminate results of bankable projects to build local investor confidence (for future investments)

3. Hardware Costs

- Enforce **consistent and expedited customs clearing procedures** for energy project equipment by addressing staffing and other internal customs division challenges
- Provide cost-effective pathways for accessing hardware locally by facilitating bulk purchasing and connecting developers with retailers

See **Appendix D** for a detailed description of these de-risking actions







RECOMMENDED ACTIONS

1. Background

2. Introduction

3. Projects

4. Finance

5. De-risking

6. Recommendations

7. Appendices

A few key actions can unlock the funding Malawi needs in a positive feedback loop that can help the country develop rapidly, sustainably, and at the lowest cost

1. Plan and prioritize projects

Priority: Use in-depth demand & reliability assessments to update project planning

2. Blend finance to reduce costs and implement quick-win projects

Priority: Get quick-win IPPs commissioned **Priority:** Install climate finance expertise

4. Unlock additional finance

Priority: Centralize communication with investors and provide clarity on needs

3. Drive cost reductions and de-risking across the sector

Priority: Align government agencies and demonstrate de-risking

5. Strengthen institutional frameworks to develop the market and support implementation

Priorities: - On-grid: Establish independent single buyer unit; improve off-taker financial health

- Off-grid: Improve implementation and awareness of product standards





Plan and prioritize projects: Use in-depth demand and reliability assessments to update project planning

Actions

- I. Review current demand and update demand estimates for the next five years, including the impacts of distributed generation, EE, and tariff increases
- II. Update the project list to ensure it meets this demand, while maintaining life-cycle least-cost, meeting SAPP reliability guidelines and following other prioritization criteria identified for specific sectors
- III. Use Scenario 3 as a starting point, and conduct analysis on an ongoing basis to study risks and mitigation strategies associated with generation projects, particularly, intermittent renewables, while fully incorporating the flexibility value from battery storage

Resources for implementation

- Use the project prioritization criteria in this report*, along with existing IRPs and additional sector-specific convening and analysis
- Ensure that ESCOM and DoEA have dedicated teams in place, with internal capacity for planning
- Define the planning role of the single buyer unit and its interaction with other agencies
- See Appendix A (page 106) for reliability analysis needed for renewable project planning and implementation

- The pipeline of generation projects can be optimized to meet true demand, saving at least \$200 million and reducing the risk of supply-demand imbalance.
- Government agencies improve capacity for implementing and updating integrated energy plans.







Blend finance to de-risk and implement quick-win projects: Get quick-win IPP projects installed and commissioned

Actions

- I. Drive forward the final approvals for the small group of solar (and solar + battery) IPPs that already have signed PPAs and are nearing final approvals of their implementation agreements
- II. Support the project developers to get them implemented and commissioned as quickly as possible, to demonstrate the viability of the sector

Resources for implementation

 Ongoing support from the relevant ministries and government departments may require centralized coordination from DoEA

Outcomes

 Having 2-3 projects installed, commissioned and selling electricity to ESCOM provides a clear message to investors: it demonstrates the viability of the sector, reduces the perceived risk and contributes to Malawi sending the message that the power sector is "open for business"





Blend finance to de-risk and implement quick-win projects: Install in-country climate finance expertise

Actions

- Put in place a dedicated climate finance expert to help identify climate finance opportunities and drive the application processes for these funds
- II. Ensure alignment with the treasury and the department for economic planning and development as finance opportunities are identified

Resources for implementation

 Services like the Commonwealth Climate Finance Access Hub and the Climate Finance Access Service (under development) can provide dedicated, in-country advisors for periods of 1–3 years

Outcomes

 There is increased availability of climate finance to support high-priority projects, reducing financing costs and helping projects to get off the ground quickly





Drive cost reductions and de-risking across the sector: Align government agencies and demonstrate de-risking

Actions

- I. Bring together government agencies (DoEA, MERA, ESCOM, Ministry of Lands, Ministry of Finance, MRA, MITC) to carry out the comprehensive de-risking process outlined in this report
- II. Communicate the implementation and results of this de-risking process to investors, through MITC's channels and outreach

Resources for implementation

- Actions are identified in Appendix D of this report (p 134)
- The UNDP de-risking RE investments methodology* provides a guide for implementation
- IFC's Scaling Solar program** has worked to do this specifically for the solar energy sector.

- Institutional investors are made aware of the investment landscape in Malawi
- Financing costs are reduced and there is increased availability of competitive commercial finance





Unlock additional finance: Centralize communication with investors and provide clarity on project needs

Actions

- Implement a coordinated strategy to communicate project needs, pipeline, and government priorities in a clear, transparent manner*
- II. Issue clear guidance on the roles, responsibilities, and contact points for government agencies involved in approvals for the energy sector

Resources for implementation

- Malawi Investment and Trade Centre (MITC) can act as a single contact point for communicating with investors
- The development partners' working group provides a central contact for alignment among members, in close coordination with DoEA

- Investors, development partners, and other actors are able to direct their activities appropriately
- Project approvals happen more quickly, the reasons for delays are given, and perceptions of corruption or inefficiency are reduced







Strengthen institutional frameworks (on-grid): Put in place a single buyer unit and improve the utility's financial health

Actions

- I. Accelerate the implementation of a fully staffed single buyer unit and ensure it is provided with capacity, support, and oversight to fulfil its role
- II. Focus on ESCOM's financial situation: increase revenues (including customer retention and overdue payment collection from the public sector) to improve the viability and bankability of the off-taker

Resources for implementation

- DoEA already has plans in place for implementing the single buyer unit the government should move forward rapidly with staffing and operationalizing the unit
- ESCOM's management team is working to improve its financial situation*

- Off-taker risk is reduced and projects move faster, as clear payment processes for PPAs are in place
- Over time, investors reduce their needs for sovereign guarantees, increasing the availability of capital
 and helping financing costs to drop further





Strengthen institutional frameworks (off-grid): Apply product standards and increase awareness

Actions

- I. Ensure that appropriate standards are in place and enforced, to ensure availability of high-quality products in the off-grid solar market*
- II. Carry out awareness programs to develop consumer knowledge and leverage financial support to scale up the market for high-quality products

Resources for implementation

IFC provides lighting global standards, which are being widely adopted for off-grid lighting in the region

- Increased readiness of consumers to invest in off-grid lighting solutions drives up private capital flows
- Increased equipment lifetimes translates to consumer saving on replacement costs
- Over time, significant reductions are made in the cost of high-quality systems, as the market grows and matures





Implementing these recommendations successfully will require government leadership, improved communications, and collaboration between stakeholders

Three agencies will be at the core of implementing these recommendations, working with government, investors, and development partners:

Department of Energy Affairs

Take the lead in national planning

Set goals, define targets, and drive implementation of recommended actions

Coordinate activities among government agencies and ministries

Malawi Investment and Trade Centre

Centralize contacts with the investment community

Provide a single point of contact, facilitating the flow of information to and from investors

Communicate DoEA's activities and updates

Development partners working group

Coordinate support to the government

Ensure development partners are providing the right support to enable implementation of this report's recommendations

Align within the DP group







APPENDICES AND SUPPORTING DOCUMENTS

1. Background

2. Introduction

3. Projects

4. Finance

5. De-risking

6. Recommendations

7. Appendices

Appendices to this report

A.	Generation scenario details	108
B.	Productive use detailed analyses and case studies	118
C.	Finance options analysis	125
D.	Implementation guides for project de-risking	138
E.	Acronyms and abbreviations	142
F.	Interviews and experts consulted	145

Supporting documents

- 1. Executive summary
- 2. Methodological notes, including a list of programs and projects
- 3. Project prioritization model (excel)

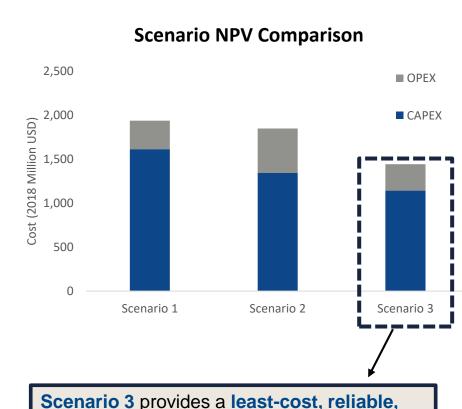
Appendix A: Generation scenario details

Scenario Overview

Scenario 2 Scenario 3 Scenario 1 Follows the IRP Follows the ESCOM recommended portfolio investment plan up to Generation Proposed plan up to 2026 2023 Mix Hydro, wind, and solar Large coal plants, Large coal, large large hydro hydro, solar Firm capacity from Firm capacity from Intermittent resources Reliability coal coal with firm capacity from battery and hydro **Impact** High dependency to • Fuel risk, vulnerable to storage power imports drought · Coal-price and carbon- Dependent on coal Imported power-price price and national/ price risks risks, mitigated by **Risks** international policies wind and solar cost • Imported power-price on carbon pricing reduction risks • Diverse portfolio could Diverse portfolio with • Exclusive large-scale provide synergy, but small-scale generation **Modularity** generation could have large coal and hydro making it easier to stranded asset issue could have stranded adjust based on

asset issue

demand



million (25%) with the potential to dynamically

adjust investment based on demand forecasts

and diversified solution, saving ~\$500



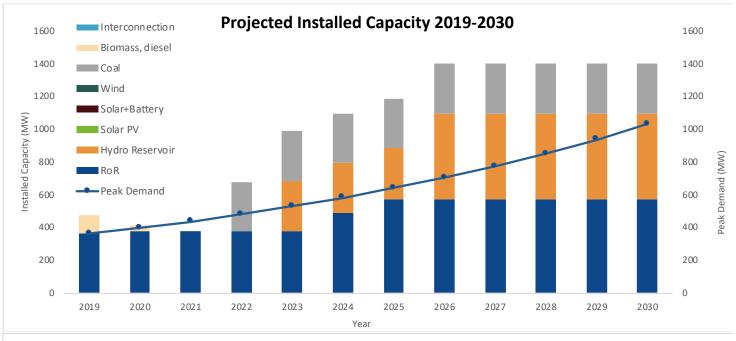


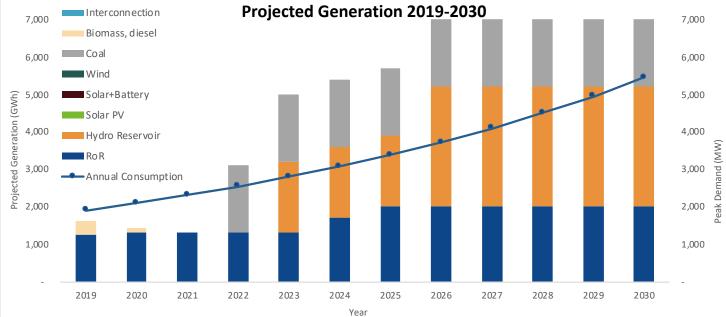
Capacity and Generation Expansion

Scenario 1

Project	Commissioning year	Capacity
Tedzani IV	2020	18
Kam'mwamba Coal	2021	300
Mpatamanga Hydro	2023	308
Kapichira III	2024	110
Hamilton Falls	2025	87
Kholombizo Hydro	2026	213

- Scenario 1 follows the IRP-recommended portfolio, with exclusively large coal and hydro plants.
- The portfolio is able to meet the peak capacity and annual generation constraints for most of the years except the first two (2019–2020).









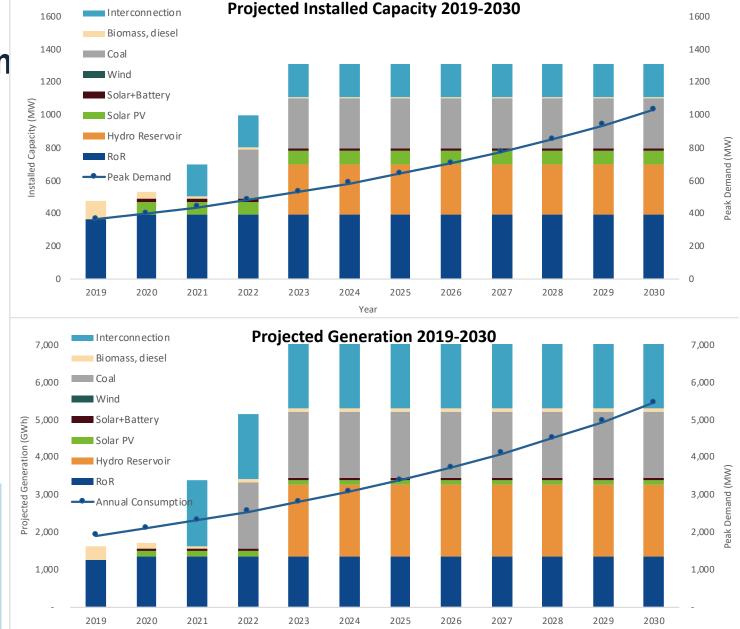


Capacity and Generation Expansion

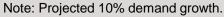
Scenario 2

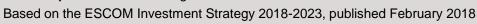
Project	Commissioning Year	Capacity
Tedzani IV	2020	18
Solar IPP—Salima	2020	60
Solar IPP—Nkhotakota	2020	21
LLW PV/Battery (Kanengo)	2020	20
Ndiza/Ruo Mini Hydro	2020	8
Waste to energy project (Blantyre)	2020	10
Kam'mwamba Coal	2021	300
Malawi/Mozambique Interconnection	2021	200
Mpatamanga Hydro	2023	308

- Scenario 2 follows the ESCOM investment plan, with various solar PV and small hydro projects implemented in the near term.
- The portfolio is able to meet the annual peak capacity constraints, with generation shortage for the first two years and surplus once the coal plants and interconnection projects are completed.



Year







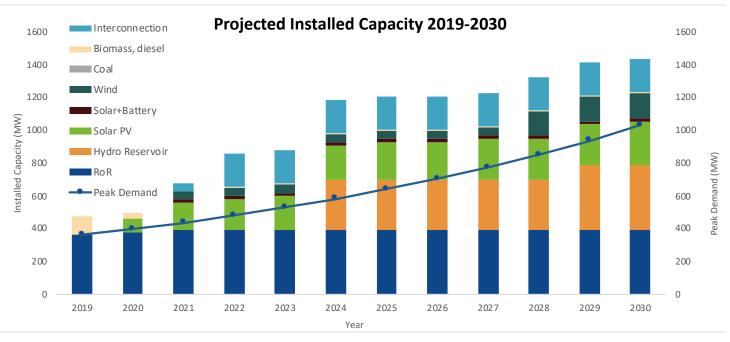


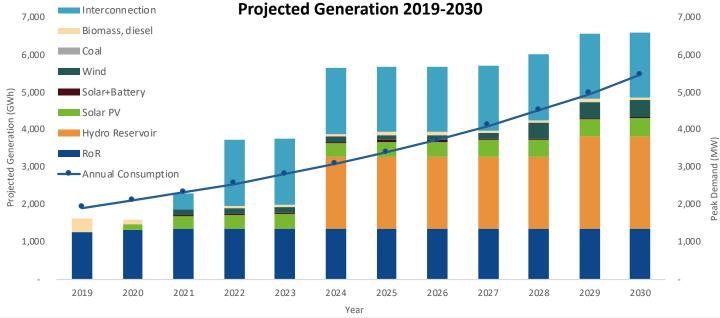
Capacity and Generation Expansion

Scenario 3

Project	Commissioning Year	Capacity
Tedzani IV	2020	18
Solar IPP—Salima	2020	60
Solar IPP—Nkhotakota	2020	21
LLW PV/Battery (Kanengo)	2021	20
Golomoti Solar	2021	20
Monkey Bay Solar	2021	20
Bwengu Solar	2021	50
Malawi/Mozambique Interconnection Phase I	2021	50
Mzimba Wind Phase I	2021	50
Ndiza/Ruo Mini Hydro	2021	8
Cogeneration with IIIIvo	2022	9
Solar IPP—Kanengo(Lilongwe)	2022	18
Malawi/SAPP Interconnection Phase II	2022	150
Representative Solar I	2023	20
Mpatamanga Hydro	2024	308
Representative Solar II	2025	20
Representative Solar III	2027	20
Mzimba Wind Phase II	2028	100
Lower Songwe Hydro	2029	90
Representative Solar IV	2030	20

- Scenario 3 is the optimized proposal developed during this study, with diverse portfolio to allow dynamic adjustment over the years.
- The portfolio is able to meet the annual peak capacity constraints, with generation shortage for the first two years and surplus from hydro in the mid-term and interconnection for the majority of the time.



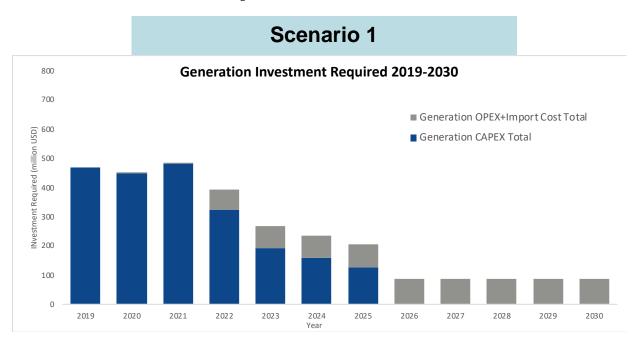






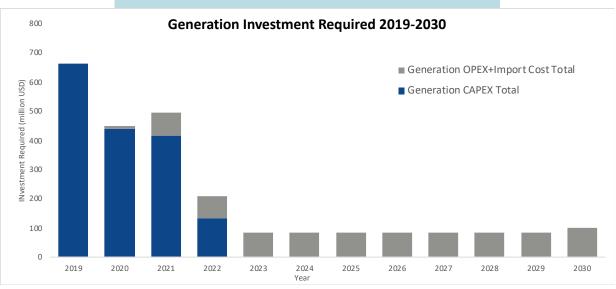


Investment Required

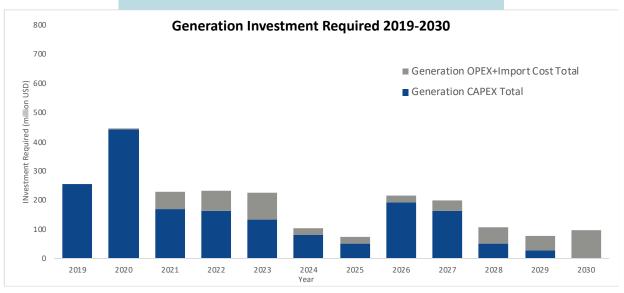


- Scenarios 1 and 2 have high upfront capital costs, followed by sizable operation cost over the years.
- Scenario 3 spreads out the capital cost across the years, and has lower operation costs due to reduced fuel demand.

Scenario 2



Scenario 3



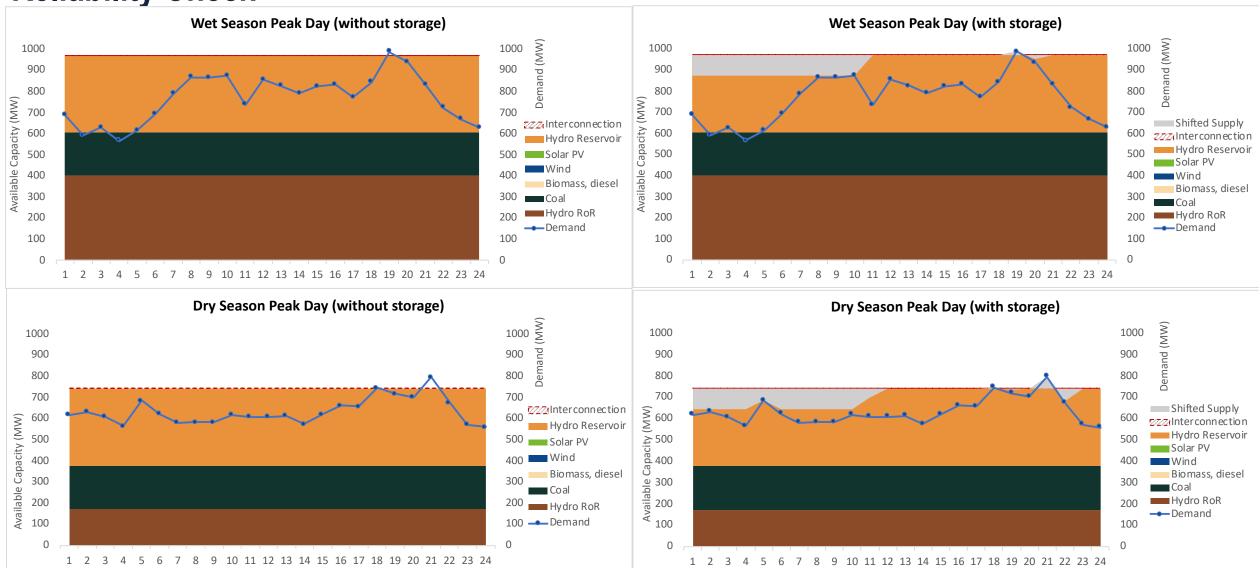






Reliability Check

Scenario 1*



^{*} The reliability check analysis chooses two representative days in 2030 when monthly peak demand occurs, one in the wet season and one in the dry season, and illustrates whether stacked generation capacity is able to meet hourly peak demand, either with or without the help of reservoir and battery storage capacities.

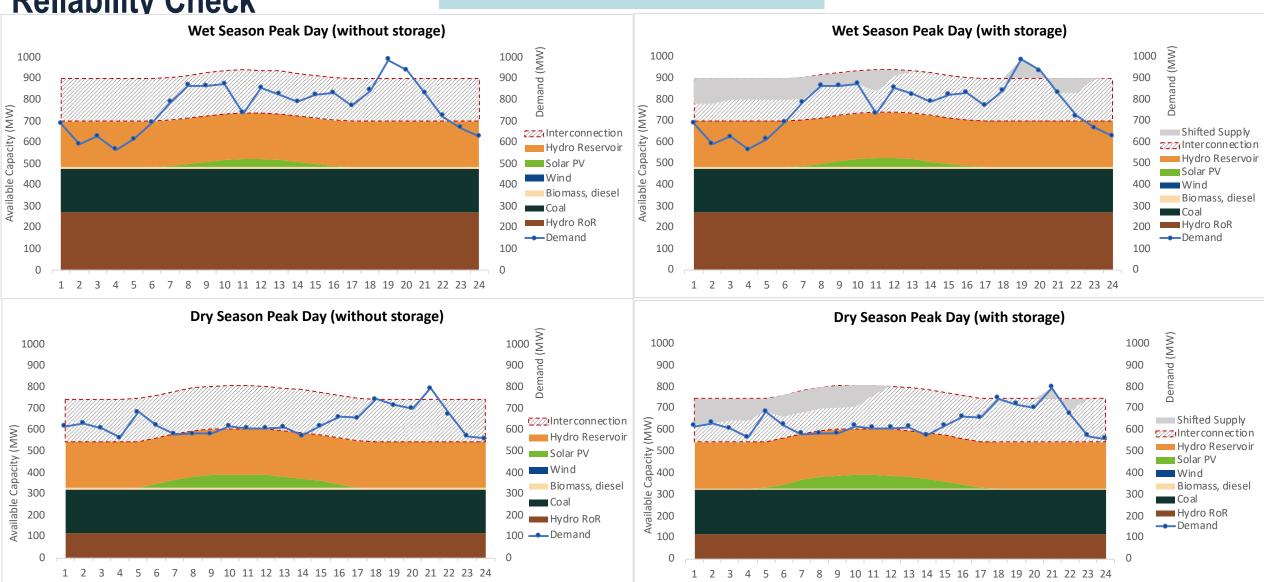






Reliability Check

Scenario 2*



^{*} The reliability check analysis chooses two representative days in 2030 when monthly peak demand occurs, one in the wet season and one in the dry season, and illustrates whether stacked generation capacity is able to meet hourly peak demand, either with or without the help of reservoir and battery storage capacities.

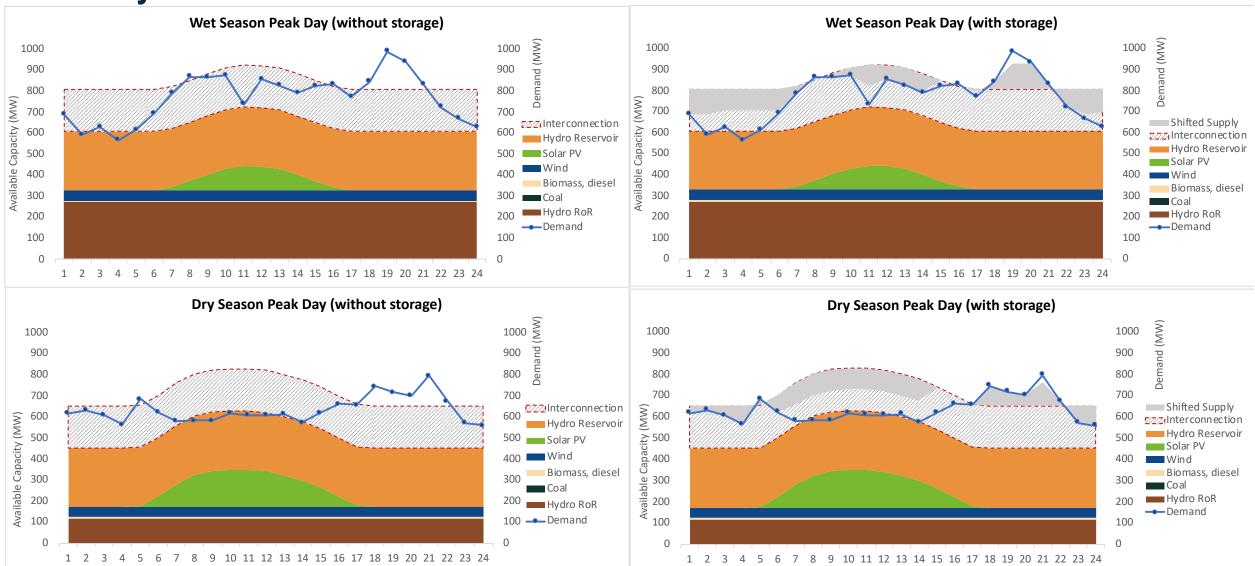






Reliability Check

Scenario 3*



^{*} The reliability check analysis chooses two representative days in 2030 when monthly peak demand occurs, one in the wet season and one in the dry season, and illustrates whether stacked generation capacity is able to meet hourly peak demand, either with or without the help of reservoir and battery storage capacities.







Ongoing analysis should continue to study risks and mitigation strategies associated with generation projects, particularly, variable renewables

Feeder-level reliability assessment should be conducted

- Revisit grid configuration, explore opportunities to revise from radial to loop systems
- Identify areas for transmission upgrades (e.g. larger transformers, conductors)
- Explore storage at strategic locations
- Identify opportunities for grid-connected microgrids to enable more renewables

Comprehensive studies are needed before integrating solar PV projects

These may include:

- Power flow analysis
- Transient stability analysis
- Fault ride through studies
- Dispatch analysis
- Dynamic studies for solar+storage projects

Scenario 3 provides a starting point for the project planning process. With declining costs of renewables and storage, IRP and scenario analysis should be revisited regularly.





Appendix B: Productive use detailed analyses and case studies

Detailed Options Space of Productive Use Interventions (1 of 2)

Intervention Category		Supply-Side Options	Demand-Side Options	
Value Chain Analysis	Value Chain Evaluation	 Market Surveys map economic activities and identify barriers and opportunities. These could identify additional barriers hindering access to markets or raw materials, and opportunities to i socio-economic development efforts. A Catalogue of Actors defines institutions participating in the space for easy identification. 		
Business Development Services (Training and	Identify the Right Equipment	 Equipment List for Consumer Segments involves understanding customer needs, testing equipment reliability, validating manufacturer specifications, and identifying the right equipment. Awareness Campaigns create awareness among suppliers about the right appliances, their impact, required after-sale services, and how to source them. 	 Customer Surveys help to identify customer needs and barriers preventing appliance uptake. Awareness Campaigns create awareness among customers about the right appliances, where to source, and how to use them. 	
Education)	Assess Business Case	 Credit Evaluation Training instructs appliance providers on the business case of equipment investment and how to evaluate customer credit through non-traditional means. 	 Business Plan Development Training helps customers estimate cash flows, returns, and payback plans for new appliances. 	
	Enterprise Development & Training	 Commercial and Technical Training assists developers and other parties assess opportunities for providing electricity-based services through training to attract new entrants. 	Enterprise Development Support Services support commercial and technical skills for existing and new businesses.	
Equipment Provision and Consumer Finance	Local Appliance Availability and Affordability	 Concessional Finance Funds finance equipment provision programs, for example through revolving funds. Risk Guarantees reduce the risk of such programs. Bulk Purchasing increase appliance availability and affordable by taking advantage of economies of scale; procurement can take place through different mechanisms, including 3rd-party procurement, developer coordination and aggregation of demand, or individual developer efforts. Matchmaking between Suppliers and Market attracts suppliers of productive use equipment and connect international suppliers to the local market. Local Production of Appliances increases availability of the right appliances in local markets. 	 Appliance Financing helps customers afford the up-front cost of accessing appliances. Appliance Subsidy and Customer Rebates help customers access appliances and could be tied to electricity prepay service. Diesel Conversion Buyback remove diesel appliances from the market and help customers finance new appliances. Tax Incentives help customers access the right appliances. 	
	Information on Right Appliances	 A Centralized Database with information relevant for different stakeholder groups, including of will help both suppliers and customers identify the correct appliances to introduce in different of 		







Detailed Option Space of Productive Use Interventions (2 of 2)

Interver	tion Category	Supply-Side Options	Demand-Side Options
Larger Scale Demand Stimulation Projects	Larger Scale Productive Use Interventions	 Larger Scale Productive Use Projects increase electricity usage and, therefore, economic development by increasing the reach of services such as electric mills, carpentry tools, and water purification. Matchmaking with Commercial Providers facilitates additional service offerings, such as cell towers and internet services from the private sector. 	Market Access Facilitation Support provides support to develop markets and supply chains for the outputs of productive uses.
	Cross-sector Development Partnerships	 An Electrification Component in Multi-sector Rural Development Efforts shares responsibility for demand stimulation with other ongoing efforts, such as health or rural agro-industrial programs. A Brochure of Electricity Benefits shares information with sector agencies, NGOs, and other stakeholders. 	
Electricity Service	Electricity Cost and Pricing	 Demand Projections based on Existing Load Data assist developers in accurately sizing new systems. Development of Deferrable Loads, such as water pumping, can be scheduled when the cost of electricity is low, effectively storing that energy for other times of the day. Modularity of Supply prevents oversized systems by enabling system growth as demand increases. 	 DSM includes the use of energy efficient appliances to reduce consumption. Tariff Subsidies or Connection Subsidies assist customers in affording electricity.
	Tariff Structure	 Time of Use Tariffs charge different rates at different times of day, which can stimulate consumption during the day when PV production is greatest. Tariff Classes distinguish customers by class to enable greater productive use of electricity. Seasonal Payment Reserves allow customers to prepay for electricity during seasons of higher production and income, enabling more consistent year-round consumption. 	 Awareness Campaigns on Tariff Structure help developers understand customer perception around pricing models and drive customer awareness on tariff structure.
	Service quality	 Special Access Zones provide higher quality service and reduce the distribution costs and special amenities for consumers who are currently far away from productive use activities. Customer Agreements enable providers to commit to specific service levels in exchange for a committed level of demand. 	
Policy and Regulation	Regulatory Framework	A Quality Assurance Framework helps to ensure consistent quality and performance of minigrid resto pay. This framework could also include specifications on demand stimulation.	ources, improving customer perception and willingness







Stand-alone irrigation case study: Futurepumps in Mudumuka

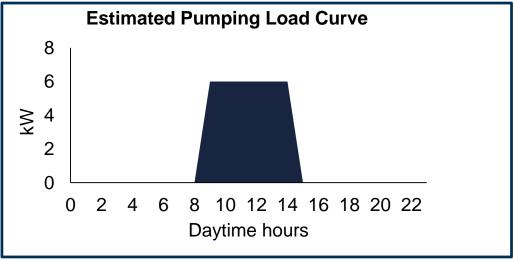
Key takeaways

- Solar based stand-alone systems present a commercially viable solution for small dispersed farmers
- Small and seasonal load from irrigation and lack of other productive use activities in the area limit the financial viability of a larger grid-based system

Context

- Grid <1km away, but does not reach areas that require irrigation
- Small community: <2,000 households
- Limited ability to pay: subsistence farming represents principle economic activity
- Small market: 3 stand-alone pumps in use, potential market size of 50 pumps











Stand-alone irrigation Case Study: Futurepumps in Mudumuka

Techno-Economic Information

Return Information:*

- Internal Rate of Return (IRR)>350%
- NPV ~\$US3,500

Payment models: Rent to own, ~US\$200 per year for ~ 4years

Cost: ~US\$800 investment

System characteristics: up to 120W of solar DC solar pump, sufficient to irrigate ½ to 1 acre of land

Maintenance: Futurepump provides 3-year guarantee and maintenance of equipment

Takeaways

Benefits of Productive Use

 Early analysis suggests revenue increases of ~150%, when farmers expand into growing cash crops (tomato, paprika, beans)

Key Success Factors

- Access to finance to surmount upfront cost of systems
- Maintenance services to ensure longevity of investments
- Capacity building to improve productivity of small holder farms and increase irrigation impact (identification and growing cash crops, soil analysis to increase productivity)







Minigrid case study: Coffee processing and irrigation in Usingini

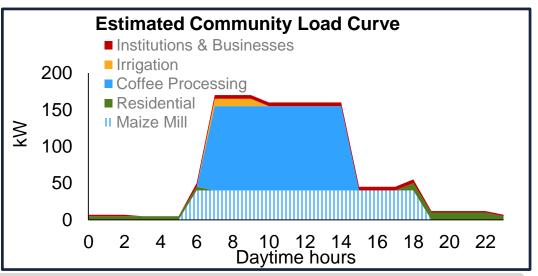
Key takeaways

 Large and year-round loads from coffee processing, macadamia industry, and maize mill increase the financial viability of minigrid systems and provide a sufficient load to justify a larger grid-based system

Context

- 1,000 households in community (5,000 residents within surrounding areas)
- HH loads expected to increase from 100W to 200-300W
- Small business loads from irrigation, maize mills, grocers, carpenter
- Cash crops: coffee, macadamia, other agricultural farms
- Subsistence crops: maize, cassava, fishing











Minigrid case study: Coffee processing and irrigation in Usingini

Techno-Economic Information

Cost

CAPEX: (\$879,000 GRANT)

Operational Expenditure (OPEX): \$58,516/yr*

Initial Tariff:

• Anchor (Coffee) \$0.27

Residential \$0.09

• Business \$0.17

• IRR: 10%²

Cost Recovery Scenario

CAPEX: \$879,000***

OPEX: \$58,516/yr

Tariff (\$/kWh):**

Anchor (Coffee) \$0.32

Residential \$0.11

Business \$0.20

Takeaways

Benefits of Productive Use

Increased power supply and production may promote local economic growth and employment opportunities. Increased employment may attract a larger population, which in turn may attract other services that can further promote local economic growth (e.g., Airtel network expansion).

Key Success Factors

ENW: ** -- is it 10 year IRR

or 10 year payback?

- The tariff structure would need to reflect the capital investment to prove the commercial viability of the business model, attract private sector investment, and scale this model to other communities
- The project can only achieve cost-recovery with forecasted loads from coffee processing and macadamia nut production, illustrating the importance of productive use in

ving commercially viable business models for minigrid ms in Malawi





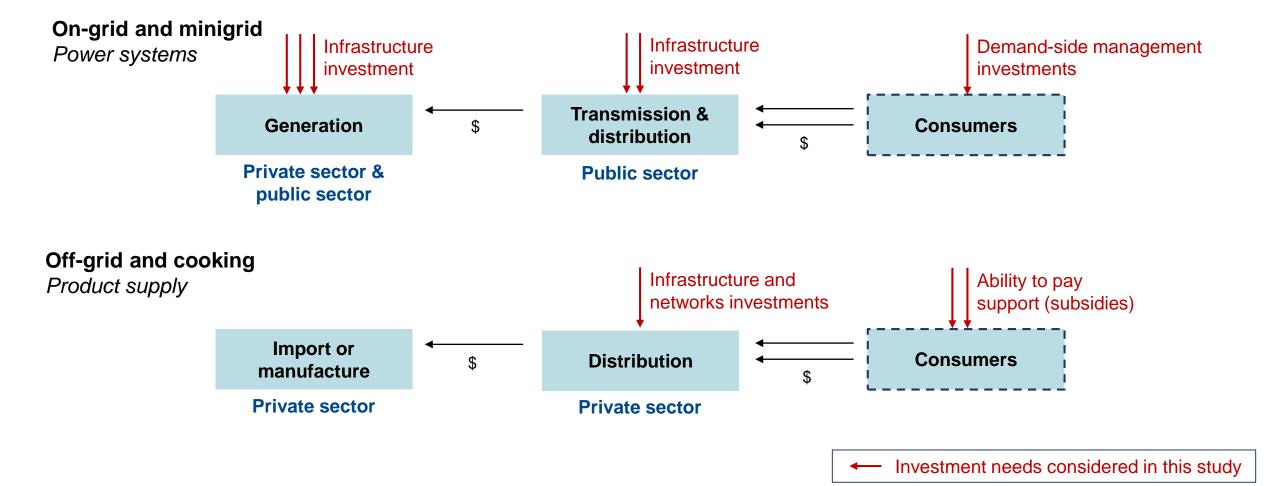
^{*} Average for first five years

^{**} Ten-year IRR

^{*** 70%/30%} debt-equity split; Source: Usingini Feasibility Study

Appendix C: Finance options analysis

This study identifies a range of funding needs, that will accrue at different stages of the value chain and may be linked to different actors







Various facilities and funders provide climate finance to support prepare and implement projects in sub-Saharan Africa (1 of 3)

Fund ¹	Trustee	Financial Instruments	Investment Focus
Africa Renewable Energy Initiative ²	AfDB	Grants, concessional loans, guarantees, in-kind contributions	Project and Program implementation
Climate Change Technical Assistance Facility ³	European Investment Bank	Contingent grants	Scoping and project preparation
Access Energy Fund (AEF) ⁴	FMO Netherlands Development Bank on behalf of the Ministry of Foreign Affairs	Grants, concessional loans, equity	Project and program implementation
Global Climate Partnership Fund (GCPF) ⁵	Programme Office of the International Climate Initiative	Market rate loans	Project and program implementation
Green Bonds Program ⁶	AfDB	Concessional loans	Project and program implementation
Interact Climate Change Facility ⁷	European Development Finance Institution	Market-rate loans, guarantees	Project and program implementation
InfraCo Africa—Sub Sahara Infrastructure Fund ⁸	Private Infrastructure Development Group	Grants, equity	Project and program implementation
International Finance Corporation (IFC)—Canada Climate Change Program ⁹	IFC	Concessional loans and guarantees	Project and program implementation





Various facilities and funders provide climate finance to support prepare and implement projects in sub-Saharan Africa (2 of 3)

Fund ¹	Trustee	Financial Instruments	Investment Focus
Global Environment Facility (GEF)—Support for Programming through National Dialogues ²	World Bank	Grants	Scoping and project preparation
Green Climate Fund (GCF)—Readiness Programme ³	World Bank	Grants, in-kind contributions	Scoping and project preparation, creating enabling environments and building institutional capacity, complying with reporting requirements
The Carbon Fund—The Carbon Initiative for Development ⁴	World Bank	Results-based finance	Project and program implementation
The Nordic Development Fund ⁵	Governments of Denmark, Finland, Iceland, Norway and Sweden	Grants	Project and program implementation
NAMA Facility ⁶	Various	Grants, concessional loans, guarantees	Creating enabling environments and building institutional capacity, project and program implementation
Clean Technology Fund of Climate Investment Funds ⁷	World Bank	Grants, concessional loans, subordinated debt, market-rate loans, equity, guarantees	Project and program implementation





Various facilities and funders provide climate finance to support prepare and implement projects in sub-Saharan Africa (3 of 3)

Fund ¹	Trustee	Financial Instruments	Investment Focus
Le Fonds Français pour l'Environnement Mondial ²	Agence Française de Développement - French Development Bank (AFD)	Grants	Project and program implementation
New Partnership for Africa's Development (NEPAD) Climate Change Fund ³	Africa Union's NEPAD	Grants	Project and program implementation
LDC Fund ⁴	World Bank	Grants	Project and program implementation
Green Building EDGE Program ⁵	IFC	In-kind contributions	Scoping and project preparation, creating enabling environments and building institutional capacity
TerrAfrica ⁶	NEPAD	Grants	Project and program implementation
Special Climate Change Fund ⁷	World Bank	Grants, concessional loans, equity, guarantees	Project and program implementation
Energy and Environment Partnership in Southern and East Africa ⁸	Nordic Development Fund	Grants, market-rate loans, guarantees	Project and program implementation





A deep dive in a selection of climate finance facilities identifies a close fit with Malawi's needs (1 of 4)

Fund	Best Fit	Who applies	Flexible instruments	Application Timeframe	Additional Considerations	Overall Fit
AEF	 Early stage investment and de-risking of commercially viable projects (Gen) Lighting and Productive Use in off-grid sector 	Private sector	Yes: grants, concessional loans, subordinate capital	Open*	+ Higher ease of use**	
GCPF	 EE or off-grid lighting through second tier financing to increase local investor comfort Small-scale (>30MW) RE projects in late development stage 	Private sector (financial intermediary)	No: market-rate loans (senior debt)	Open*	Prioritizes high emitters and countries with significant potential for EE gains	











A deep dive in a selection of climate finance facilities identifies a close fit with Malawi's needs (2 of 4)

Fund	Best Fit	Who applies	Flexible instruments	Application Timeframe	Additional Considerations	Overall Fit
Clean Technology Fund of Climate Investment Funds	Early stage investment and de-risking of commercially viable projects (Gen)	Public and/or private sector, first step taken by MDB	Yes: grants, concessional loans, subordinated debt, market-rate loans, equity, guarantees	Open*	Longer timeline, application process may take up to 4 years;	•
IFC-Canada Climate Change Program	 Early stage investment and de-risking of commercially viable projects (Gen) early in pipeline Offer second tier financing to increase local investor comfort 	Private sector	Yes, fund only offers concessional loans and guarantees, but option to blend alongside other IFC funds	Open	Track-record of investment in emerging economies** + Reasonable timeline 6 months to 2 years	

^{*} Could not find evidence that the funds were not open to accept applications

^{**} Track-record of investments has been in emerging middle income economies. In Africa, has only invested in the larger economies: Nigeria, Ghana, Uganda











A deep dive in a selection of climate finance facilities identifies a close fit with Malawi's needs (3 of 4)

Fund	Best Fit	Who applies	Flexible instruments	Application Timeframe	Additional Considerations	Overall Fit
Interact Climate Change Facility	 De-risk commercially viable projects 	Private sector	No, market rate loans, guarantees	Open	+ Efficient two step process	4
InfraCo Africa—Sub Sahara Infrastructure Fund	 De-risk commercially viable projects 	Private sector	No: grants, equity, but can be blended with other sources	Open	+ Higher ease of use*	
Energy and Environment Partnership in Southern and East Africa	Various**	Public sector	Yes: grants, market-rate loans, guarantees	Can only apply during call for proposals, currently closed.	Timelines and eligibility criteria specific to each call for proposal, need to assess fit with each call	

^{*} InfraCo already invested in Malawi

^{**} EEP supports projects in all sectors of clean energy, including solar PV, wind power, clean cookstoves, hydro energy, biomass, among others.











A deep dive in a selection of climate finance facilities identifies a close fit with Malawi's needs (4 of 4)

Fund	Best Fit	Who applies	Flexible instruments	Application Timeframe	Additional Considerations	Overall Fit
GEF—Support for Programming through National Dialogues	Early stage identification and scoping of projects, through national multi-stakeholder convening	Public sector	N/A	Rolling basis	Does not provide support across the project development cycle	•
GCF— Readiness Programme	Readiness funding to help countries access GCF funding and/or comply with Fund requirements	Public sector	N/A	For readiness support can only apply during application windows	Aims for at least 50% of readiness financing to go to LDCs; up to US\$1 million per country per year may be provided under the readiness program	



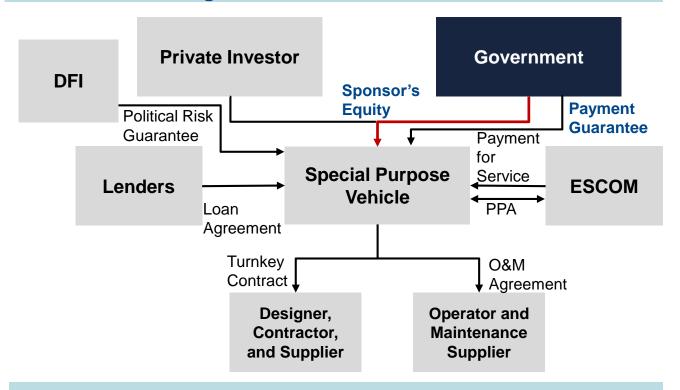






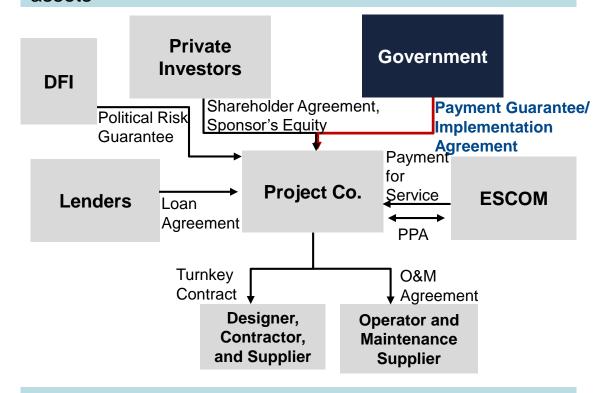
To attract private sources of financing Malawi needs to implement new ownership structures

Build Own Operate Transfer (BOOT) ownership structure allow Malawi to retain ownership in critical assets while bringing in additional financing



Mpatamanga, Lower Songwe Hydro, Lower Fufu Hydro

IPP ownership structure allows Malawi to access additional financing and expertise in non-critical assets



Various, including: Solar IPP—Salima, Solar IPP—Nkhotakota, Kanengo PV/Battery





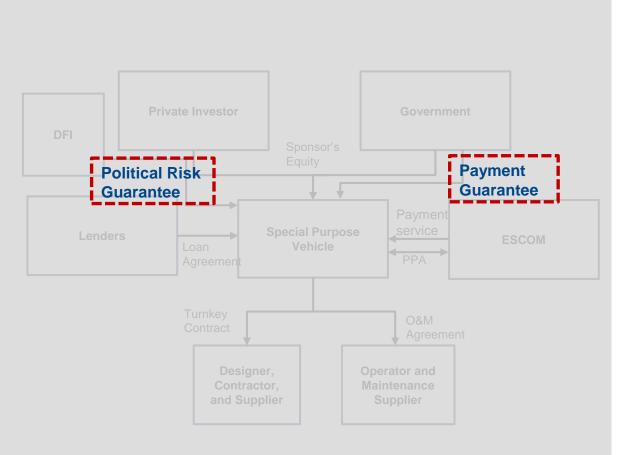


Guarantees serve an important role in these new ownership structures to reduce political and off-taker risk and unlock commercial investment

Financial guarantees transfer the risk of noncompliance by one of two sides in a transaction to a third external party.

Developmental guarantees back projects that promote the development and welfare of developing countries and provide socurity people to attract private capital.

security needed to attract private capital.



In practice, risk is separated and guarantees will **only cover one of** or **portions of** the following risks:

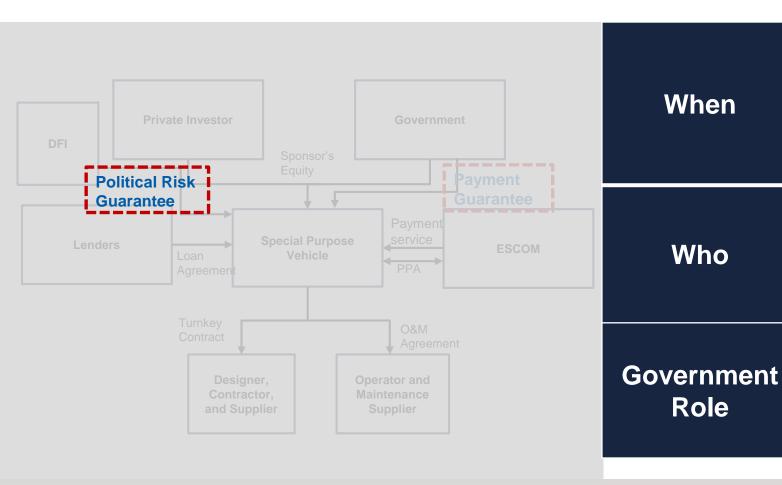
- Political Risk—any action or inaction by a
 government that impacts the ability of a party to
 uphold its end of an agreed financial transaction.
 For example—nationalizations, expropriations, war
 or civil unrest, restrictions on access to FOREX,
 regulatory changes, failure of government to meet
 contractual obligations
- Credit Risk—nonpayment or late payment of a financial obligation, no matter the cause (political or commercial).





Political Risk Guarantees

These guarantees cover all or a portion of the amount of a financial transaction and are triggered only if the (political) risk specified by the guarantee is the reason why the debtor does not pay.



Common in infrastructure projects where the govt. plays an important role. The investor will borrow from a commercial bank to fund the project. The PRGs backstop debt against specified actions taken by the local govt. that could impact repayment of the loan

- International Bank for Reconstruction and Development (IBRD) and International Development Association (IDA)
- Multilateral Investment Guarantee Agency
- AfDB

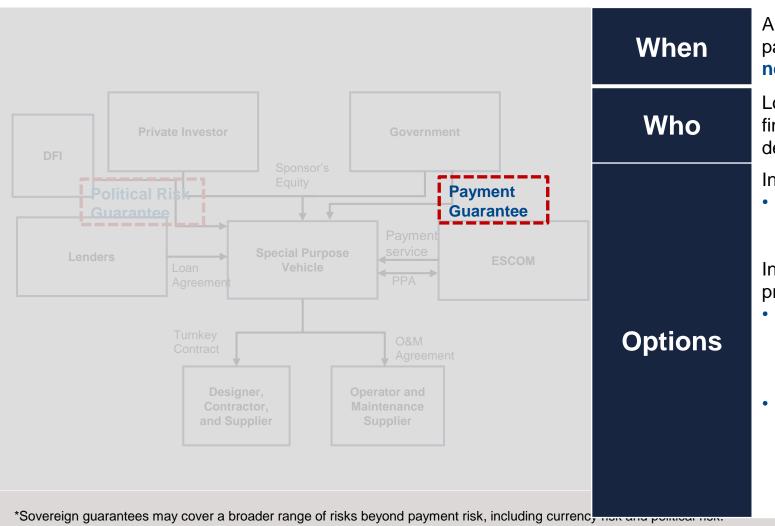
IBRD, IDA, and AfDB require government to provide a sovereign counter-guarantee.





Payment Guarantees

Backstops ongoing payment obligations of state-owned enterprises for infrastructure projects



A payment guarantee is used to backstop off-taker payments and reduce payment risk when the **off-taker is not bankable**.

Local government and/or international and regional financial organizations such as OPIC or multilateral development banks

In early stages of market development:

 Sovereign guarantee*—government guarantees offtaker payments; this guarantee may be included in country balance sheet

In more mature markets with track-records of successful projects, options may include:

- Put Call Options—replaces a sovereign guarantee by backstopping payment obligations with a contingent real estate transaction, in the event of non-payment.
 Does not appear on country balance sheet
- PREVOIVING Letter of Credit issued by a commercial bank; this letter can be drawn by the project special purpose vehicle up to an agreed amount, should the off-taker fail to honor its payment obligations. Does not appear on country balance sheet







Appendix D: Implementation guides for project de-risking

1. Contracts and Licensing

Opportunities to improve permitting and other procurement processes to increase external stakeholder participation

Priority next step							
Goal	Actions						
Streamline permitting process	Summarize existing IPP framework into quick reference document to highlight process steps, timelines, highlight the go-to authority offices for various steps, and reference where to find additional information on requirements, timelines, and other relevant information in the larger text — Coordinating Agency: MERA, DoEA Enforce a standardized process for land leasing — Coordinating Agency: Ministry of Lands; DoEA						

Additional actions				
Goal	Actions			
Establish a well-regulated energy market	Accelerate process for establishing single buyer unit - Coordinating Agency: DoEA, ESCOM			
Help expedite and strengthen solicited bid process by sharing resources with developers	Manage and share database of potential sites - Coordinating Agency: MITC, DoEA			







2. Access to finance

Opportunities to increase access to finance in order to fund and implement projects

Priority next step

Goal

Increase availability of long term, affordable, flexible financing that can be used to de-risk early investment and attract additional sources of commercial financing to Malawi's energy sector

Actions

Develop local structure and capacity to establish and pursue pathways for obtaining public sources of green climate finance that can be used early on to de-risk investment and attract additional sources of commercial financing, including local financing. Specifically, build local capacity to identify climate financing that meets Malawi's project needs, establish relationships among climate funding providers and co-investors, structure finance, and lead process to move project through funding pipeline.

Coordinating Agency: Ministry of Finance; DoEA

Disseminate results of bankable projects to build local investor comfort with future investments. This includes sharing information to establish a proven track record of bankable projects. It also includes sharing lessons learned related to successful financing and business models and a pathway to mitigate key risks.

Coordinating Agency: Ministry of Finance; DoEA; MITC





Appendix D: De-risking Projects

3. Hardware Costs

Opportunities to reduce hardware costs to make project implementation more cost effective

Priority next step

Goal

Actions

Expedite hardware importation process for new energy projects

Enforce consistent and expedited customs procedures for energy project equipment

Coordinating Agency: MRA Customs and Excise

Additional actions

Goal

Increase cost-effective pathways to access hardware locally

Actions

Maintain and share a database of component trends, OEMs and retailers

- Coordinating Agency: DoEA, Developers, MITC, Trade Division

Communicate with developers to help facilitate bulk importation for optimal technology pricing

Coordinating Agency: Single Buyer Unit, DoEA, MITC







Appendix E: Acronyms and abbreviations

List of acronyms and abbreviations

AfDB	-	African Development Bank	IDA	-	International Development Association—World
ATP	- Ability to pay				Bank
BAU	-	Business as usual	IFC	=	International Finance Corporation
BOOT	-	Build Own Operate and Transfer	INDC	-	Intended Nationally Determined Contributions
CAPEX	-	Capital expenditure	IPP	-	Independent Power Producer
CSO	-	Civil society organization	IRP	-	Integrated resource plan
DFI	-	Development Finance Institution	IRR	-	Internal rate of return
DFID	-	Department for International Development	LCOE	-	Levelized cost of energy
DM	-	Dry matter (biomass)	LDC	-	Least developed country
DP	=	Development Partner	LPG	-	Liquefied petroleum gas
DoEA	-	Department of Energy Affairs	MAREP	-	Malawi Rural Electrification Programme
DREI	-	De-risking renewable energy investment	MEPS	-	Minimum energy performance standard
DSM	-	Demand-side management	MERA	-	Malawi Energy Regulatory Authority
EE	-	Energy efficiency	MLHUD	-	Ministry of Lands, Housing, and Urban
EGENCO	-	Electricity Generation Company (Malawi)			Development
EOI	-	Expression of interest	MITC	-	Malawi Investment and Trade Centre
ESCOM	-	Electricity Supply Corporation of Malawi	MRA	-	Malawi Revenue Authority
FOREX	-	Foreign exchange (foreign currency)	MV	-	Medium voltage
GIS	-	Geographic Information System	M&V	-	Measurement and Verification
GIZ	-	Deutsche Gesellschaft für Internationale	NAMA	-	Nationally Appropriate Mitigation Actions
		Zusammenarbeit GmbH	NDC	-	Nationally Determined Contributions (to reduce
GoM	-	Government of Malawi			emissions and adapt to climate change)
HH	-	Households	NGO	-	Non-governmental organization
IBRD	-	International Bank for Reconstruction and	NPV	-	Net present value
		Development	O&M	-	Operation and maintenance
ICT	-	Information and Communications Technology	OPEX	-	Operational expenditure







List of acronyms and abbreviations

PV - Photovoltaics

PPA - Power purchase agreement

RBF - Results-based finance
RE - Renewable Energy

RMI - Rocky Mountain Institute

SAEP - Southern Africa Energy Program

SAPP - Southern Africa Power Pool

SCADA - Supervisory control and data acquisition

SDG - Sustainable Development Goals

SEforAll - Sustainable Energy for All
T&D - Transmission and Distribution

UNDP - United Nations Development Program
USAID - United States Agency for International

Development

UN-OHRLLS - United Nations Office of the High Representative

for the Least Developed Countries, Landlocked

Developing Countries and Small Island Developing

States

VAT - Value-added tax

WACC - Weighted average cost of capital





Appendix F: Interviews and experts consulted

Interviews conducted and experts consulted

Thanks are due to the many experts and specialists who kindly gave up their time to participate in questionnaires and interviews, or to support the development and review of this study. In particular, the authors would like to recognize contributions from the following people:

- Admore Chiumia and Ed Phillips (Practical Action)
- Alessandro Ortu (Phanes)
- Ali Twaib (Treasury)
- Andrew Nkoloma (REIAMA)
- Andrew Spahn (USAID)
- Andrew Spezowka (UNDP)
- Arthur Chirwa (First Capital Bank)
- Arthur Wenga Wenga and Ronald Nyairo (Southern Africa Energy Program)
- Bill Rustrick and Austin Ngwira (Clinton Development Initiative)
- Charles Kagona and Michael Gondwe (ESCOM)
- Daniel Kloser (MEGA)
- David Putin (DFID)
- Devine Matare (RENAMA)
- Berias Unholo (Community Energy Malawi)
- Emmanuel Mjimapemba (UNDP)
- Etta M'mangisa (UNDP)
- Eyerusalem Fasika and Jonathan Banda (AfDB)

- Frank Kunje (National Bank)
- Joseph Chavula (CDH Investment Bank)
- Joshua Nthakomwa, Tendai Banda, Patricia Kaupa and Dominic Chanyenga (MITC)
- Kenneth Gondwe (Polytechnic University)
- Kevin Simpson (Malawi Fruits)
- Lara Born and Dhruva Sahai (World Bank)
- Marcio Matos (Voltalia)
- Mwayi Kamwendo (NBS Bank)
- Paul Norrish (Next Energy Capital)
- Rex Muhome (EGENCO)
- Richard Bunderson (Atlas)
- Samuel Martin (MARGE)
- Shaibu Mludi (MERA)
- Sipho Billiat, Jolam Banda, Esther Lwarae and Janet Nyekanyeka (Department of Economic Planning & Development)
- Teddie Kamoto and Frank Chilimampunga (Forestry)







Off-grid sites visited

Thanks are also due to the developers and communities in the following sites, who provided vital information on minigrid development and productive uses of energy during the team's site visits:

Mulanje Electricity Generation Authority micro-hydro project

District: Mulanje Chief Area: Bondo

Village: Kundi and Niwade

Run of river minigrid system in operation

Community Energy Malawi

District: Mchinji

Chief Area: Mloonyein

Village: Sitolo

Solar PV minigrid system currently under development

Chikondi Community

District: Lilongwe Chief Area: Palawo Village: Chikondi

Unelectrified village 8km from the grid. Population uses stand-alone systems (mostly pico solar) for energy needs. Economic activity based on agriculture—subsistence farming and cash crops mainly tobacco, maize, and soybeans.



